

**EPA Superfund
Record of Decision:**

**ABERDEEN PROVING GROUND (EDGEWOOD AREA)
EPA ID: MD2210020036
OU 02
EDGEWOOD, MD
10/11/1994**

Text:

Interim Remedial-Action

U.S. ARMY ABERDEEN PROVING GROUND
OLD O-FIELD SOURCE AREA
(O-Field Operable Unit 2)

Aberdeen Proving Ground, Maryland

RECORD OF DECISION

FINAL DOCUMENT

September 1994

In accordance with Army Regulation 200-2, this document is intended to comply with the National Environmental Policy Act (NEPA) of 1969.

DECLARATION FOR THE RECORD OF DECISION

SITE NAME AND LOCATION

Old O-Field Source Area, Edgewood Area, U.S. Army Aberdeen Proving Ground, Maryland.

STATEMENT OF BASIS AND PURPOSE

This decision document presents a selected interim remedial action Source Area, which is Operable Unit 2 (OU2) of the O-Field Area at Aberdeen Proving Ground. The selected remedial action was chosen in accordance with the requirements of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (CERCLA), as amended by the Superfund Amendments and Reauthorization Act of 1986 (SARA), and to the extent practicable, the National Oil and Hazardous Substances Pollution Contingency Plan (40 CFR 300). This decision explains the

factual basis for selecting the remedy for OU2 and the rationale for the information supporting this remedial action decision is contained in the Administrative site.

The State of Maryland Department of the Environment concurs with the remedy.

ASSESSMENT OF THE SITE

Actual or threatened releases of hazardous substances from the site implementing the response actions selected in this Record of Decision (ROD) are an imminent and substantial endangerment to public health, welfare, or the environment.

DESCRIPTION OF THE REMEDY

This operable unit is the second of four that are planned for the site unit (OU1) addressed the contaminated groundwater emanating from Old O-Field, and the OU1 is currently under construction. This Record of Decision has been developed for 2 (OU2) of the O-Field area. This remedy addresses the principal threat posed by the potential for an accidental release of chemicals into the air. The function of this operable unit is to reduce the risk of an accidental release of chemical warfare materials (CWM) from the site by the possibility of a fire at the site, reducing the likelihood and potential effects of an unexploded ordnance, and minimizing both the likelihood and the potential effects of evaporative release from a subsurface release. The selected remedial action is an interim remedy, and continued investigation into a more permanent remedy.

The major components of the selected remedy include:

A Permeable Infiltration Unit (PIU) will be constructed on top of the site to be constructed principally of sand and other granular materials. Construction will reduce the threat of a release of CWM by covering the site with non-flammable material that will serve to cut off the air flow to the surface of Old O-Field, stop erosion, provide a blast-resistant layer on top of the ordnance, and provide a vapor barrier to prevent emission of CWM from an underground release.

An air monitoring system will be installed within the PIU to detect CWM within the pore spaces of the sand.

spraying
system,
vapor
degradation of
CWM.

A sprinkler system will be constructed on top of the PIU that will be used to spray water or other solutions on the PIU. If a CWM release is detected, then the sprinkler system will be activated. The water sprayed onto the barrier within the sand to prevent an air release of CWM and will a degradation of CWM.

solutions
enhanced
addition, the

Treatability studies will be performed using the sprinkler system to a solution to the PIU. The results of these studies will be used to evaluate the enhanced leaching of the contaminants from soil and buried containers to the addition, the surface of the PIU will be monitored to evaluate the rate of subsidence.

construction for OU1
contaminated
of the
groundwater

The ability of the groundwater extraction and treatment system that is being constructed for OU1 (contaminated groundwater emanating from Old O-Field) to capture and treat contaminated groundwater emanating from Old O-Field will be verified. In addition, the groundwater monitoring program to detect changes in the site hydrogeology and groundwater chemistry will be verified.

O-Field area
site to the extent
practicable.

The remedy specified herein will be one component of the overall remedial action for the O-Field area. This action will be consistent with any current or planned future remedial action at the site to the extent practicable.

STATUTORY DETERMINATIONS

Federal
and State requirements that are legally applicable or relevant and appropriate action, and
for
furtherance of that
statutory
a principal
element,

This selected remedy is protective of human health and the environment and meets Federal and State requirements that are legally applicable or relevant and appropriate action, and is cost effective. Although this action is not intended to fully address the source of contamination, for the permanent and treatment to the maximum extent practicable, this interim remedy furthers the purpose of that statutory mandate. Because this action does not constitute the final remedy, a preference for remedies that employ treatment that reduces toxicity, mobility, and a principal element, although partially addressed by this remedy, will be addressed.

final response
action. Subsequent actions will address the threats posed by the condit
maximum
extent practicable.

Because this action will result hazardous substances remaining on-s
health-based
levels, a review will be conducted within five years after implementatio
ensure that the
remedy continues to provide adequate protection of human health and the
Because this
is an interim action, review of this site and of this remedy will contin
the U.S.
Environmental Protection Agency (EPA) continue to develop final remedial
the O-Field area.

Richard W. Tragemann
Major General, U.S. Army
Commander, U.S. Army Aberdeen Proving Ground

Lewis D. Walker
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(Environment, Safety, and Occupational Health)

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Regional Administrator
U.S. Environmental Protection Agency, Region III

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1.0 SITE NAME, LOCATION, AND DESCRIPTION

The U.S. Army Aberdeen Proving Ground (APG) is a 72,516-acre installation in

southeastern Baltimore County and southern Harford County, Maryland, on the shore of the upper

Chesapeake Bay (Figure 1-1). The installation is bordered to the east by Chesapeake Bay,

to the west by Gunpowder Falls State Park, the Crane Power Plant and reservoir, and to the north

by the towns of Edgewood, Magnolia, Perryman, and Aberdeen. APG is divided into areas by the

Bush River: the Edgewood Area of APG lies to the west of the river and the Area lies to the east.

The O-Field area is an area of approximately 259 acres located on a peninsula

in the Edgewood Area (Figure 1-2). It is bordered on the north and east by

the south

by H-Field, and on the west by the Gunpowder River. Watson Creek drains Gunpowder River through a narrow culvert under Watson Creek Road. The Gunpowder River, into Chesapeake Bay.

The O-Field area contains two (2) known disposal areas and one (1) area (Figure 1-3). The northern disposal area is designated as Old O-Field, used for disposal activities from the late 1930s to 1953. Old O-Field is located Creek and east of Watson Creek Road. South of Old O-Field and east of Watson Creek Road, known as New O-Field. New O-Field was used from the mid 1950s to the early 19 destruction and disposal area. The suspected disposal area known as the "Pit Site" is on Watson Creek Road near the Gunpowder River. The "Pit Site" was reportedly used from mid-1950s as a disposal area.

Old O-Field is a 4.5-acre site that was used by the Army for the disposal, and destruction of chemical warfare materials (CWM), decontaminating chemical laboratory samples, and contaminated equipment. The site is located within a restricted access to the site is strictly controlled. The site is surrounded by a chain-link fence supplemented by other physical security countermeasures, and is patrolled on a 24-hour basis.

Old O-Field is located on a local topographic high, approximately level. There is approximately 4 to 6 feet of relief across Old O-Field. The terrain to Watson Creek, and toward the west, to the Gunpowder River. The area around Old O-Field is wooded, and much of the area around Watson Creek is a marsh. The groundwater underlying the area flows toward the east and northeast, and discharges to Watson Creek.

At present, the construction of the Operable Unit 1 (OU1) groundwater treatment system is underway, so workers are present at Firing Position 5 (located northwest of Old O-Field). In addition, workers are present at H-Field (south of New O-Field) and M-Field (north of Old O-Field). Large numbers of civilian and military personnel work on the Gunpowder Neck and within the industrial areas of Edgewood Area.

The residential areas closest to Old O-Field lie approximately 2.7

military

housing within the Edgewood Area of APG), 3 miles to the west (Graces Qu Maryland) and 4.5

miles to the north-northwest (Edgewood, Maryland, and Joppatowne, Maryla addition, Kent County, Maryland, lies 6 miles west of Old O-Field.

2.0 SITE HISTORY AND ENFORCEMENT ACTIVITIES

APG was established in 1917 as the Ordnance Proving Ground and was de formal

military post in 1919. Testing of ammunition and other equipment and op schools began

at APG in 1918. Between this time and the onset of World War II, activi included research and

development and large-scale testing of a wide variety of munitions, weap equipment

immediately prior to and during World War II, the pace of testing increa During the war,

personnel strength at APG exceeded 30,000. Similar but smaller-scale in development and

testing activities were experienced during the Korean and Vietnam confli

APG's primary mission continues to be the testing and development of munitions,

vehicles, and a wide variety of support equipment. Within the Edgewood warfare research,

development, and related activities have occurred. Specific activities included

laboratory research, field testing of chemical munitions, pilot-scale ma production-scale

chemical agent manufacturing.

Many areas of the Gunpowder Neck of the Edgewood Area have been used for the testing of ordnance; as such, ordnance have been tested and fired in there is the potential for encountering unexploded ordnance (UXO) and/or intact or liquid-filled rounds deposited during testing and firing. Disposal and testing activities have areas along the Gunpowder Neck. O-Field and J-Field were the major disposal areas (history of O-Field is discussed in more detail below). Currently, testing of combat track H-Field (to the south of O-Field), and testing of obscurants (e.g., smoke screens) takes (immediately north of O-Field).

2.1 HISTORY OF OLD O-FIELD

Periodic disposal of waste materials at the O-Field area began before first documented usage of Old O-Field occurred in May 1941 (Yon et al, 1978), records suggest that disposal activities occurred in the late 1930s. Disposal of items in excavated trenches and then covering the trenches with soil. Records in the burial trenches were 100 yards long, 10 feet deep, and 10 feet wide; however, many trenches are much shorter. The existence of 35 trenches is documented in the historical records (1978). However, inspection of survey notes and historical aerial photographs reveals that pits are not distinct. As disposal activities continued, trenches were created which and intersect other trenches. Because of this, the total number of trenches and their known. The last pit used for disposal of materials within Old O-Field was closed in June

During the period of 1941 to 1949, tons of chemical-filled/explosive-contaminated plant equipment, pipes, and tanks were buried or placed on surface in the area of Old O-Field. Interviewed personnel stated that the area contained 55 mustard and lewisite (blistering agents); items filled with chloroacetophenone, chloroform (tear agents), and adamsite (vomiting agent); munitions containing explosive chemicals filled with white phosphorus and other CWM.

During August 1946, the unloading and decontamination operations of Lee, a Liberty ship containing mustard-filled German munitions captured during were conducted

at Edgewood Arsenal. The ship was anchored in the eastern channel of the Bay between

Worton Point and Stoops Point. The material was then loaded onto barges the Bush River

to the Edgewood dock. Contaminated empty German bombs (formerly mustard contaminated

wood, and dunnage were placed at Old O-Field for disposal.

In June 1949, a spontaneous ignition occurred in one of the dispos where

a large variety of chemical-filled/explosive loaded munitions had been b of this explosion,

a broad area was contaminated with CWM, and unexploded ordnance was di around the area.

Immediately after this incident, an inspection was conducted by the Ar Explosive Safety

Board. A directive was issued calling for a thorough cleanup of the c November

1949, the responsibility for the disposal and cleanup operations at Ol to the Command

of the Technical Escort Detachment at Edgewood Arsenal.

2.2 CLEANUP ACTIVITIES AT OLD O-FIELD

2.2.1 LTC Dean Dickey's Affidavit

The source of the information concerning early cleanup activitie testimonial

prepared by LTC Dean Dickey (Yon et al, 1978), who was Officer-In-Char at Old O-Field

and who later returned to the Edgewood Area as Commander of the U.S Ar Escort Unit

(TEU).

Between September, 1949, and the early 1950s, LTC Dickey's team surface sweep

and clearance of Old O-Field. The following activities were performed

Fuzes, bursters, and boosters were gathered, placed in drums, and handling of

items and drums in Old O-Field was slowed down by the quantity of in the

ground, which ignites and burns when exposed to air.

Several hundred drums, mustard-filled rounds (including German mus 250-kg and 500-kg

rounds), and tear gas-filled rounds were recovered from the surfac The mustard-

filled rounds and white phosphorus rounds were destroyed by placin

lumber and napalm and burned.

Old O-Field was also used for the destruction of leaking mustard a containers. The agent was destroyed by pouring it into flat steel pans and ign of lime.

During the recovery activities, the surface of Old O-Field was dec pouring Decontaminating Agent Non-Corrosive (DANC, which contains approxim 1,1,2,2- tetrachloroethane) and lime (calcium hydroxide) on the field. App barrels of DANC were used. Contaminated soil was then scooped up and put on O-Field. The trees were decontaminated by placing TNT under cans of lime and de to spread the lime.

The Old O-Field pits and their contents were then buried. Hundred oil were pumped into the pits. The entire field was then sprayed with fuel placed in the pits. The pits and the entire area burned for two days and nu occurred. The date for this phase of the cleanup is not given, but is presum during the early 1950s.

During these cleanup activities, a number of unplanned detonations explosions resulted in the release of mustard to the surface of Old O-Field a trees and surface water bodies.

Other portions of LTC Dickey's affidavit indicate that, although a disposed materials have been recovered from the surface of Old O-Field and some o much larger quantity of munitions, bulk containers and other items potentially remai

2.2.2 U.S. Army Technical Escort Unit Surface Sweeps of Old O-Field

From the late 1960s to the early 1970s, the U.S. Army Technical Es surface sweeps of the area. A number of suspect CWM-filled rounds were recovere O-Field, temporarily stored in Conex containers at Old O-Field, and then transported and stor bunkers at N-

Field.

2.3 PRESENT CONDITION OF OLD O-FIELD

At present, Old O-Field is heavily vegetated. Some of the trees have diameters as small as 8 inches and are more than 20 feet in height; this indicates that their trunks extend through the upper confining unit. Smaller bushes cover and obscure the remainder of the field. Animals such as foxes have been observed inside the fenced area.

The surface of the field is highly irregular; there are areas where erosion has occurred.

This indicates that the trenches and pits are eroding and collapsing. Cattle tracks of four to six feet deep are visible in the field. A large number of ordnance items, drum magazines, ammunition crates, canisters, and miscellaneous scrap metal items are visible on the surface within the open trenches.

In addition to the items present within the fenced area of Old O-Field, there are many items of UXO.

Items were encountered outside of Old O-Field during the construction of the support of the

Operable Unit 1 groundwater treatment system project. The presence of items of Old O-

Field is most likely due to the "kick-out" of items during past detonation disposal activities.

These items pose a hazard to workers engaged in any project at Old O-Field, and

an accident involving these items may have an impact on Old O-Field, including initiation of fires or detonations.

2.4 PREVIOUS INVESTIGATIONS

This section summarizes the results of the environmental studies that have been conducted at

Old O-Field. Because this ROD is focused on the source area of Old O-Field groundwater and

surface water quality data are not presented in this summary.

2.4.1 Environmental Survey

An Environmental Survey of the Edgewood Area of APG was conducted in 1978 by the

U.S. Army Toxic and Hazardous Materials Agency (USATHAMA), now known as the U.S. Army

Environmental Center (AEC) (Nemeth et al., 1983), to determine if chemical contamination from past

operations was presenting a hazard to the off-post environment. Analysis of the sample

collected from a monitoring well located immediately east of Old O-Field arsenic, volatile organic compounds (VOCs), and 1,4-dithiane (a thermal breakdown product of mustard concentrations above 1,000 µg/L; semi-volatile compounds were detected at lower levels. These VOCs and chemical agent degradation products are being released by Old O-Field in groundwater.

2.4.2 Records Review

A records review (Yon et al, 1978) used available documents and to reconstruct a general history of site operations at O-Field. The investigation contained 35 disposal pits, and 3 additional pits exist on the west side Road. A later review of historical survey notes showed that only one pit may have been Creek Road, whereas two of the suspected pits were within Old O-Field (Parks 1986).

2.4.3 Surface Water Quality Study

The U.S. Army Environmental Hygiene Agency (AEHA) conducted a surface water quality and biological study of Watson Creek and nearby creeks (U.S. Army Environmental Agency, 1977). Due to a lack of tidal flushing in Watson Creek, unusually high organic material was detected.

2.4.4 Hydrogeologic Investigation

In 1984, the U.S. Geological Survey (USGS) began a study to investigate the extent, and possible migration of contaminants from the Old O-Field site. The final report by Vroblesky et al. (USGS, 1991) presents a preliminary characterization of the contamination of the surface water, and bottom sediment in the O-Field area of APG, and describes the probable chemical effects of relevant remedial actions on the groundwater at the site.

2.4.5 RCRA Facility Assessment

In 1986, while the USGS study was ongoing, the U.S. Environmental Protection Agency (EPA) issued a Resource Conservation and Recovery Act (RCRA) permit for APG to manage Solid Waste Management Units (SWMUs) with potential to release hazardous wastes to the environment. A RCRA

Facility Assessment (RFA) report by Nemeth (1989) documents historical Edgewood Area of APG related to solid waste management, and identifies and describes the recommendations of the report is that consideration be given to additional work addressing the New O-Field area (Nemeth, 1989).

2.4.6 Focused Feasibility Study of Old O-Field Source Removal Options

In 1987, the Army performed an engineering study for Old O-Field feasibility of implementing source control (ICF Technology, 1987). This work was performed by the Environmental Management Office of Aberdeen Proving Ground (now part of the Directorate of Health, and Environment [DSHE]). The study identified remedial alternatives that included removal, in-place destruction, and permanent isolation. More than a dozen remedial alternatives were evaluated in this study; in addition, a variety of innovative excavation techniques were also screened. The technologies evaluated as being potentially implementable and effective

In-situ vitrification of the entire mass of soil and materials contained at Old O-Field;

Entombment of all wastes and hazardous materials at the site;

Mechanical excavation, sorting, and disposal or treatment of hazardous site using remote-controlled equipment; and

Hydraulic excavation of wastes and munitions at the field.

The following conclusions were reached about the condition of Old O-Field for a source control action such as would be accomplished by the above technologies:

Based on the current state of understanding of Old O-Field, the site to human health and the environment is lower than the risk associated with corrective action at the site that involves destruction or removal activities. There are significant short-term risks posed by implementation of the above technologies.

selection
the
None of the technologies considered is sufficiently developed
and implementation at Old O-Field. Research, development, an
technology would be required prior to implementation.

2.4.7 Old O-Field Groundwater Treatment Remedy

the
A Focused Feasibility Study (FFS) was performed to evaluate remedi
groundwater (OU1) at Old O-Field (USATHAMA, 1990). As part of this stud
tests were performed
to aid in designing a groundwatsr extraction system (USATHAMA, 1991b).
tests were
conducted to evaluate the implementability of various groundwater treatm
A number of
promising technologies were tested at both the bench- and pilot-scale.

technology.
The data obtained from the treatability tests were used to select
Groundwater extraction and treatment using chemical precipitation for re
inorganic analytes
followed by ultraviolet oxidation for removal of the organic contaminant
the proposed
remedial treatment technology (USATHAMA, 1991c). Treated groundwater wi
discharged to the
Gunpowder River. Based on the results of the FFS, the aquifer tests and
studies, a
Proposed Plan was developed which addresses groundwater extraction and t
Old O-Field
area (U.S. Department of the Army, 1991a). A Record of Decision which d
remedy selection
was signed by the Army and U.S. EPA Region III In September 1991 (U.S. D
the Army,
1991b).

extraction,treatment, and
The Army then developed the Conceptual Design for the groundwater
discharge system (USATHAMA, 1991d). Construction of the treatment plant
underway. Based
on data gathered after completion of the Conceptual Design, air strippin
adsorption units
have been added to the treatment train to provide greater flexibility in
compounds.
When completed, this system will intercept and treat the contaminated gr
emanating from Old
O-Field. The purpose of the action is to prevent loading of contaminant
Creek.

2.4.8 Groundwater and Surface Water Sampling, Fall 1991

monitoring wells.
In November 1991, the Army collected groundwater samples from all
Surface water samples were also collected from Watson Creek and the Gunp

The purpose

of the investigation was to obtain information regarding present levels
use in
completing the design of the OU1 treatment plant.

2.4.9 O-Field Area Remedial Investigation/Feasibility Study

Presently, the Army is performing an RI/FS of the entire O-Field s
consists of
the installation of monitoring wells and the collection and analysis of
water,
sediment, groundwater, air, and soil. Extensive soil gas surveys and ge
were also

performed. Surface soil samples were collected immediately outside th
surrounding Old O-Field
(due to safety restrictions on Old O-Field, personnel were not allowed

Because the toxicity of the military-specific compounds is not w
tests were
conducted to evaluate potential impacts to aquatic life. Macroinverte
in sediment
in Watson Creek and the Gunpowder River and analyzed to evaluate the p
bioaccumulation
of contaminants. Further hydrogeologic investigation of the area has
through aquifer
testing and groundwater flow modeling. Additional information concern
may be obtained
from the RI/FS Work Plan (USATHAMA, 1992) and the Phase I RI Report (A
1994a).

A Focused Feasibility Study for the Old O-Field Source Area was
1994b). This
report evaluated the risks posed by Old O-Field and the potentially ap
technologies for
mitigating these risks. The Proposed Plan for the Old O-Field source
and this Record
of Decision are based on the results of the Focused Feasibility Study

3.0 HIGHLIGHTS OF COMMUNITY PARTICIPATION

The Focused Feasibility Study Report and Proposed Plan for OU2 wer
public in
June 1994. Both of these documents are available in the Administrative
information
repositories maintained at the Harford County Library - Aberdeen, MD; Ha

Library - Edgewood Branch, Edgewood, MD; Washington College - Miller Lib
Chestertown, MD; and,
Essex Community College Library, Baltimore, MD. The notice of availabil
documents was
published in the Aegis (Harford County) on June 22, 1994; the Baltimore S
1994; the
Avenue (Baltimore County) on June 30, 1994; and the Kent County News on
1994.

The 45-day comment period was extended an additional 30 daya based
request. This
75-day public comment period was held from June 22, 1994 through Septemb
In addition, a
public meeting was held on July 14, 1994. At this meeting, representati
EPA and MDE
presented a summary of the site conditions and remedial alternatives und
A response
to the comments received during this period is included in the Responsiv
which is part
of this Record of Decision.

This decision document presents the selected remedial action for O
O-Field area,
Aberdeen Proving Ground, Maryland. The remedy has been chosen in accord
CERCLA, as
amended by SARA, and, to the extent practicable, the National Contingenc
addition, this
decision incorporates the findings of the FFS, which evaluated the remed
OU2. The
decision for this operable unit is based on the Administrative Record.

4.0 SCOPE AND ROLE OF OPERABLE UNIT OR RESPONSE ACTION

Past disposal operations at the Old O-Field area has led to contam
groundwater
at and near Old O-Field. The Army has decided to manage the environmental
in the
different media at the Old O-Field area in a phased approach. This separat
environmental media
into Operable Units allows the U.S. Army to begin remediation prior to full
O-Field area.
Section 300.430(a)(1)(ii)(A) of the NCP, 40 CFR 430(a)(1)(ii)(A), provides
NPL sites
"should
generally be remediated in operable units when early actions are necessary
achieve
significant risk reduction quickly, when phased analysis or response is nec
appropriate given
the site or complexity of the site, or to expedite the completion of a tota
Army's phased

approach to O-Field is consistent with these objectives.

An Operable Unit (OU) is defined by the National Oil and Hazardous Pollution

Contingency Plan (40 CFR 300.5) as a discrete action which is an incremental comprehen-

sively mitigating site problems. The Operable Units for the O-Field area are defined as

follows:

O-Field OU1: Contaminated groundwater beneath and immediately downgradient disposal trenches which has been contaminated from past disposal

OU2: Contaminant source area within the trenches at Old O-Field

OU3: Contaminated surface water and sediment within Watson Creek;

OU4: Contaminated soil and groundwater at New O-Field.

The Army has already selected a remedy for OU1. The contaminated groundwater potential

threat at this site because of the high levels of solvents and chemical age products

detected in groundwater samples collected downgradient of Old O-Field. Low explosives

compounds and toxic metals have also been detected in downgradient groundwater. project is in

the construction phase and startup and operation of the groundwater extraction system

is scheduled to begin in December, 1994. OU3 and OU4 require additional investigation and will be

handled in separate actions.

This remedy for OU2 addresses the principal threat posed by the site, potential for

an accidental release of CWM into the air. The function of this operable unit is to reduce the risk of an

accidental release of CWM from the site by minimizing the possibility of a reducing the

likelihood and effects of an unplanned detonation of ordnance, and minimizing the likelihood and

the potential effects of evaporative release of CWM from a surface or subsurface primary CWM

at the site are believed to be mustard, phosgene, lewisite, and white phosphorus.

Access to the Old O-Field area is currently restricted by a number of countermeasures. Institutional controls are in place to preclude trespassers and

residential or industrial use of the area.

This interim remedial action will eliminate surface soil exposure at Old O-Field

area and reduce the threat of a catastrophic event due to an explosion or

release.

It will also allow for continued study and testing of approaches to reduce the toxic

contaminants at the site. The final remedy will be selected after an approach is identified

or developed. The interim action will be consistent with future actions

5.0 SUMMARY OF SITE CHARACTERISTICS

This section provides a summary of the nature and extent of contamination at Old O-Field, a

discussion of potential routes of contaminant migration and routes of exposure to the population and

environmental areas that could be affected by a release at the site, and that may affect

remedial actions at the site.

5.1 CONTAMINANTS AT OLD O-FIELD

The available historical records concerning disposal and recovery of ordnance at Old O-Field have

been evaluated to identify the types and quantities of chemical agents encountered at Old O-

Field. This information has been supplemented with data regarding the residues of chemical agents

contained in ordnance during the time period in which disposal took place

Based on available historical information regarding disposal activities, it is likely that

mustard is the predominant CWM at Old O-Field (Yon. 1994). Mustard was widely-deployed

chemical agent during World War II, and historical records indicate that mustard was disposed at Old O-

Field both in ordnance and in bulk quantities. Phosgene (a choking agent commonly used, and

historical records verify its disposal at Old O-Field. The disposal of mustard and Adamsite

(a vomiting agent) at Old O-Field has also been documented.

There are no data to indicate that nerve agent-filled ordnance was disposed at Old O-Field.

However, this does not rule out the possibility that nerve agents were detected at Old O-Field in lab

containers or other non-ordnance containers. Organophosphorus compounds were detected in

groundwater downgradient of Old O-Field, indicating the presence of nerve agent materials; this

may be due to disposal of waste sludge from a pilot plane, disposal of nerve agent simulants, or the

disposal of nerve agents. It is considered likely that the number of nerve agents

containers at Old

O-Field is very small because these items were produced at the Edgewood field testing, and items which did not function in testing were routinely destroyed in place.

In addition to the above, it is believed that white phosphorus exists in ordnance and other containers. Because white phosphorus spontaneously ignites when exposed to air, the presence of white phosphorus leads to an elevated risk of fire at Old O-Field, which may result in detonation or other types of release.

The primary non-CWM chemicals disposed or used at Old O-Field include (principally 1,1,2,2-tetrachloroethane), lime, and fuel oil used in decontaminating areas.

5.2 POTENTIAL ROUTES OF CONTAMINANT MIGRATION AND ROUTES OF EXPOSURE

The analysis of groundwater samples collected from monitoring wells at Old O-Field indicates that high levels of chemical agent degradation products and VOCs are present at several locations.

Lower levels of explosives compounds and toxic metals have also been detected downgradient from the monitoring wells. These results imply that the buried containers are leaking contaminants into the groundwater, which is percolating to the water table and migrating in groundwater toward Watsonville.

The construction and operation of the groundwater extraction and treatment system (part of the OU1 remedy) will eliminate this pathway of contaminant transport by extracting contaminated groundwater, treating it, and discharging the treated groundwater to the Watsonville River.

The types of CWM disposed at Old O-Field hydrolyze readily when in water, and the hydrolysis products are far less toxic than the original compounds. The release of CWM from Old O-Field into the groundwater presents no threat to human health.

The potential route of contaminant migration that poses the principal risk to human health and the environment is an air release of CWM resulting from fire, accidental detonation of ordnance, or evaporative release.

5.3 POPULATION AND ENVIRONMENTAL AREAS THAT COULD BE AFFECTED BY THE

CONTAMINANTS AT THE SITE

The construction of the Operable Unit 1 (OU1) groundwater extraction system is presently underway, so workers are located at Firing Position 5 (immedia Old O-Field).

After construction is complete, full-time operators will be present at F operate the treatment plant. These personnel will be within 100 yards of Old O-Fiel

In addition, workers are present at H-Field (south of New O-Field) of Old O-

Field). These workers are within 1/2 mile of Old O-Field. Large number military personnel

work on the northern Gunpowder Neck and in the industrial areas of the E which is within

2 miles of Old O-Field.

The residential areas closest to Old O-Field lie approximately 2.7 (on-post

military housing within the Edgewood Area of APG), 3 miles to the west (Maryland) and

4.5 miles to the north-northwest (Edgewood, Maryland, and Joppatowne, Ma addition, Kent

County, Maryland, lies 6 miles west of Old O-Field.

5.4 SITE-SPECIFIC FACTORS THAT MAY AFFECT REMEDIAL ACTIONS AT THE SITE

The existence of both live ordnance and CWM at Old O-Field present and security

concerns. The protection of site workers and the community is of primary i action.

Ordnance may be shock- or pressure-sensitive, so actions that invo ordnance and

direct contact with the field must be minimized and carefully planned acitivities present

the risk of accidental detonation and/or evaporative release of CW

White phosphorus is known to be present within Old O-Field. White burn if

exposed to air. Therefore, clearing and grubbing of the Old O-Fie minimized.

Because the disposal and recovery activities have resulted in the underground pits

and trenches which may overlap, the surface soil at Old O-Field is susceptible to

collapse. Trench collapse could result in the shearing or punctur bulk

containers, and potential release of CWM. To prevent this, the we O-Field

should be minimized and controlled to the extent possible.

6.0 SUMMARY OF SITE RISKS

This section contains an evaluation of human health and environmental risks associated with

contamination in the Old O-Field source area. The Old O-Field source area poses a challenge to risk-

based decision making because of the unconventional hazards at the site. These risks cannot be quantified

by standard risk assessment techniques. Nonetheless, the existence of a large variety

of unexploded ordnance items, CWM in ordnance and bulk containers, and other (contaminated

equipment and lab samples) pose potential risks to human health and the environment.

The hazard posed by a situation consists of a combination of the probabilities of the event occurring

and the effects of that event, as follows:

$$\text{Hazard} = \text{Probability} \times \text{Effect}$$

In other words, if an event, which is not likely to occur (small probability), has very large effects,

then that event may still dominate the total risk posed by the site. In the following information

is presented and evaluated:

Potential explosive risks associated with unexploded ordnance;

Potential risks posed by the CWM;

Summary of risks.

6.1 EVALUATION OF EXPLOSIVE HAZARD AT OLD O-FIELD

The expected frequency and magnitude of a potential explosive event are discussed in this section.

An explosive event consists of the unplanned detonation or burning of an ordnance item. Key factors that

may lead to an explosive event are shock/pressure, condition of the ordnance, effects, and time.

The historical data concerning Old O-Field include documentation of explosive events.

In addition, it is likely that a number of undocumented explosive events occurred, and

the explosive reaction of a small item of ordnance may go unnoticed. However, the available data

and judgment concerning the stability of the field, it has been estimated that the frequency of

explosive events at Old O-Field is 1 to 3 events per ten-year period (AP

6.2 EVALUATION OF CWM HAZARD AT OLD O-FIELD

Historical data regarding disposal and recovery activities at Old O-Field have been evaluated to assess the relative amounts of CWM currently within Old O-Field. Because the data are incomplete, quantitative estimates cannot be derived with total accuracy. However, based on Old O-Field historical records and the Army records on testing and use of CWM-filled munitions, estimates on the relative amounts of CWM at Old O-Field have been made:

Approximately 90% of the CWM-filled ordnance and bulk containers at Old O-Field may contain mustard;

Between 5 to 10% of the remainder of the CWM-filled ordnance containers may contain phosgene;

The remainder of CWM-filled ordnance and bulk containers may include cyanogen chloride and other materials. These other materials may include cyanogen chloride, mustard gas, and other materials.

A conservative estimate for the potential number of nerve agents is 0.3% of the total number of ordnance items.

The majority of ordnance items have been buried for more than 40 years.

6.3 RISKS ASSOCIATED WITH ACUTE EXPOSURES TO CHEMICAL AGENTS RELEASED AS A RESULT OF AN EXPLOSION OR SPILL

The history of Old O-Field indicates that explosions and fires have occurred in the past. The nature of the site indicates that, in the absence of site remediation, future explosions or fires may occur. Furthermore, the potential presence of CWM in or around containers poses the possible hazard of a release of chemical agents to the atmosphere with airborne migration to nearby areas.

Because of the large number of uncertainties concerning the quantity, location of, and type of ordnance within Old O-Field, definitive statements regarding the effect of a release of CWM are not possible.

explosions would

have on human health and the environment cannot be made. However, a qualitative assessment of the

CWM hazards posed by the field in the event of a fire or explosive release

If a release occurs, individuals working at the nearby fields (H-Field and O-Field)

would be the most likely receptors. However, human populations in areas relatively remote

to Old O-Field could potentially be exposed to a vapor cloud. These populations are the following:

Workers on the Gunpowder Neck and nearby ranges;

Personnel working within the industrial areas of Edgewood Area troops

housed at Edgewood Area;

People involved in commercial or recreational fishing or boat use on the Gunpowder River or Upper Chesapeake Bay; and

People living off-post near Graces Quarters and the towns of Magnolia.

The magnitude and duration of exposures depend on the specific site and type of release,

amount of agent released, type of agent, wind speed and direction, and weather. However,

even under worst-case weather conditions, the effects of a release at Old O-Field are most likely not

be detected in areas beyond H-Field and M-Field. The more remote off-site areas would not be

affected by an explosion or fire event at Old O-Field unless a large quantity of rounds detonate

under stable weather conditions, which is highly unlikely.

Even though the likelihood that an explosion or fire would cause a significant effects

in off-site communities is small, the hazards posed to on-site workers and the surrounding area may be

significant.

6.4 SUMMARY OF HAZARDS POSED BY OLD O-FIELD

The contaminant transport pathway that poses the highest risk to the environment consists of a release of CWM as the result of fire or explosion. The probability of such an

event is low but not insignificant, and the history of Old O-Field includes an unplanned explosion

and fire events. In addition, the potential results of a catastrophic event

magnitude

that the possible consequences must be addressed.

The presence of both CWM and ordnance presents the possibility of ensuing

disperse of toxic chemicals into the atmosphere. This possibility poses populations

and ecosystems. From numerous discussions with experts knowledgeable about condition of Old O-

Field, the following are potential causes of an explosion at Old O-Field

Fire. The exposed rounds on the surface and/or rounds which surface may

detonate if subjected to fire. Because Old O-Field is heavily substantial

amount of organic detritus on the ground, it is expected that vigorously and

that a fire started on any side could consume the field. Although surrounded by a

road, the gap (approximately 12 feet on the north, east, and enough to

stop a brush fire. The proximity of Old O-Field to H-Field, combat tracked

vehicles occurs and where brush fires occasionally are started the

possibility of a fire. The recent addition of a narrow access of the

existing road most likely will not significantly reduce the space many places,

there is no gap between the branches of trees on opposite sides addition to the

possibility that a fire may start outside the field, it is also start inside the

field. This is due to the presence of white phosphorus and other materials. When

exposed to air (e.g., during trench collapse or soil shifting spontaneously

ignite. Recent observations suggest that items continue to burn erosion, frost

heave, or other mechanisms. The most likely stimulus for explosion rupture would be

from fires.

Shock or pressure. Fuzes and initiating devices are far more pressure

than high explosives. The stockpile configuration of many or a burster and

point-detonation fuze. While most of these fuzes would be unlikely that a small

number of items in Old O-Field have been armed by forces such as detonations. Any

item with an armed fuze would be very hazardous and sensitive pressure. In

addition; LTC Dickey reported that some of the Japanese munitions

disposed at Old O-
salts, they are
with fuzes; one
the ground.

Field used picric acid as bursters. When the picric acid det
shock sensitive. LTC Dickey also reported that there were ma
was accidentally dropped and detonated as a result of the sho

resulted in
volume. With
set-
white
It is also

Ordinance Exposure. The processes of erosion, corrosion, and
the formation of voids and the structural weakening of portio
continual action of these processes, there will be collapse o
tling/consolidation of wastes. Erosional holes to the surfac
phosphorus ordnance to oxygen and providing a pathway for CWM

crushing of the
which
source is less
at the

possible that movement of wastes and soil may result in impac
buried items, which may result in release of CWM from corrosion-wea
could initiate detonation of ordnance items that are sensitive; how
likely than the thermal ignition hazard. The other possible causes
surface are the following:

available

Honeycombing of trenches. The historical aerial photographs

space became more scarce at Old O-Field, the trenches began to ove
result in very unstable soil conditions.

and

Density differences. The difference in densities between som

soil sometimes allows munitions to work their way up through the s
eventual exposure to the atmosphere.

run

Presence of animals. If animals are burrowing through the so

on top of the filled trenches, their movement my cause the soil to

have
Old

Frost/thaw cycles may aid in trench erosion and the mobilizat
munitions to the surface.

Time. The historical records indicate that numerous surface

taken place at Old O-Field. However, as documented by the recent

O-Field (Section 2.3), a number of ordnance items are now exposed

the site due to erosion and trench collapse. As more items become exposed, the threat of white phosphorus-initiated fire and the possible consequences initiated by any source may be heightened.

Actual or threatened releases of hazardous substances from this site, if implementing the response action selected in this ROD, may present an imminent substantial endangerment to public health, welfare, or the environment.

7.0 DESCRIPTION OF ALTERNATIVES

During the technology screening conducted as part of the Focused F (APG, 1994b), applicable remedial technologies were identified, evaluated, and remedial alternatives. These remedial alternatives address the following general

- No Action;
- Limited Action;
- Containment (two alternatives); and
- Permeable Infiltration Unit (PIU).

This section describes the alternatives that were considered for remedial

7.1 APPLICABLE OR RELEVANT AND APPROPRIATE REQUIREMENTS

As required by the NCP, the selected alternative must be in compliance with applicable or relevant and appropriate requirements (ARARs). ARARs are the cleanup standards of control, and other substantive environmental requirements, criteria, or limitations under Federal or State law that specifically addresses a hazardous substance, pollutant or action, location, or other circumstance of a Superfund site.

Chemical-specific ARARs include State of Maryland standards for air and hazardous substances, including some substances which can potentially be emitted from The State of Maryland also has requirements for particulate emissions in air and the and inorganic analytes to surface water.

Capping involves covering a site to reduce direct human and animal contact with contaminants and to minimize infiltration of precipitation and subsequent vertical migration of State

regulations set standards for cap requirements when a landfill is permanent standards would apply to any final remedy in which buried materials are allowed to but would not apply to an interim remedy.

7.2 ALTERNATIVE A: NO ACTION

Under this alternative, no action would be taken to address the soil at Old O-Field. The No Action alternative is intended to serve as a baseline to compare the risk reduction effectiveness of the other alternatives that are under consideration. Maintenance of existing institutional controls (access restricted by the existing fence institutional controls) are not assumed under this alternative. The land-use condition No Action scenario includes unrestricted land use. Because Old O-Field contains many agents, chemicals associated with decontamination activities, and other hazardous risks associated with the unrestricted land use scenario is unacceptably high. Over a long time the chemical concentrations in the soil may decline due to natural biodegradation, hydraulic leaching, but the site will still pose risks due to UXO and chemical contamination.

The No Action alternative would not involve active treatment or control. Therefore, there would be no reduction in toxicity, mobility, or volume of contaminants at the site. There would be no implementation time or cost associated with the No Action alternative because no additional remedial

activities would be implemented at the site. Because of the likelihood of CWM release or other air pollutants, this alternative would not comply with chemical

7.3 ALTERNATIVE B: LIMITED ACTION

The Limited Action alternative would continue the current restrictions. The following would include implementation of the following actions:

- Institutional restrictions;
- Maintenance of existing physical security countermeasures;
- Public education programs; and
- Continued monitoring of site conditions and five-year reviews

Institutional controls include access restrictions, deed restrictions.

Access restrictions include long-term maintenance of the existing fence supplemental physical security countermeasures, and regulations and enforcement to prevent trespassing. Deed and land use restrictions would limit the future uses at the site and require supervision, and health and safety precautions for any activities conducted near Old O-Fi programs would be developed to inform workers and local residents of the potential site reviews would be required by the NCP at all sites where hazardous chemicals remain untreated would analyze available monitoring data to make a determination as to whether remedial actions or site controls would be required.

This alternative would provide a minimal reduction in human health risks posed by the baseline conditions (No Action) by limiting future use and development of the affected area through written regulations. Limited Action would include no further actions to the source, or to reduce migration. This alternative would be protective of human health environment only under undistributed site conditions. However, this alternative would not reduce the risk of an explosive event and would not be protective in the case of a fire or explosive event with release of CWM.

The Limited Action alternative would not involve active treatment. Therefore, there would be no reduction in toxicity, mobility, or volume of contaminants. Because of the likelihood of an eventual air release of CWM or other air pollutants, they do not comply with chemical-specific ARARs.

Because no measures to treat or contain the contaminated soil would be taken, risks would not be reduced beyond the current risks posed by the site. However, concentrations in the soil may be reduced over many years by natural degradation mechanisms and continued operation of the groundwater treatment system. The institutional control alternative would not be as effective as active engineering controls because these controls are often ignored by individuals unfamiliar with them; however, continued maintenance of the system and warning signs may provide effective long-term control of human contact with contaminants and the

surface of the field. Although this alternative would prevent direct contact with the surface, it would not mitigate potential impacts of air releases from the site. Because air release is a possibility, the long-term effectiveness of the Limited Action alternative is uncertain.

Aside from the natural attenuation discussed above, there would be no change in the toxicity, mobility, or volume of the contaminant source at Old O-Field before and/or treatment of contaminated materials are not components of this alternative. Mobility in bulk or in soil at Old O-Field is uncertain and uncontrolled under this alternative. Contaminants would remain for

spontaneous white phosphorus ignition or UXO detonation with resulting releases of contaminants from the site.

In addition, because the surface of Old O-Field would not be covered by the Limited Action alternative, animal intrusion may occur with the potential for the collapse and exposure of white phosphorus.

Most components of Alternative B have been implemented and are being maintained at the site.

Institutional controls and other provisions of this alternative would limit and minimize short-term risks. However, given the unpredictable nature of the site, and the potential for spontaneous detonations, this is not certain. Exposures to airborne contaminants could occur from a detonation or fire at the site.

All components of Alternative B are feasible and easily implemented with the available equipment and materials required for implementation of this alternative are readily available. Administrative implementation of this alternative would require coordination between AP and the State of Maryland, and the EPA to ensure continuity of the long-term management and monitoring.

The cost estimate for this alternative for this alternative is based on the cost of groundwater and surface water monitoring at O-Field will be performed as part of the OU1 groundwater monitoring and the ongoing RI for O-Field. Capital costs are estimated to be \$690,000, and operating costs are \$180,000.

Total present worth costs for this alternative based on a 30 year (5% discount rate) implementation period are \$2,168,000. Maintenance of the existing fence system is included in operating cost for this alternative. Contingencies associated with the alternative would be minimum. This alternative does not include any treatment or design components. Costs could be affected by periodic groundwater or surface water monitoring is included in this alternative.

7.4 ALTERNATIVE C: PERMEABLE INFILTRATION UNIT (PIU)

Under this alternative, the surface of Old O-Field would be overlain with a layer of material that would reduce releases due to fires or explosions, but would be permeable to water and air. This layer would be designed to allow filtration of water or the application of solutions that would allow for further testing of processes to treat the soil and wastes. This alternative in conjunction with the downgradient groundwater treatment system to promote leaching of contaminants would produce an ultimate reduction in the volume of the wastes.

The PIU would be constructed using sand or other granular material from the site. It would reduce vapor emission caused by fire or explosions, and to act as a barrier between wastes, and contaminated soil and the surface environment. A permeable layer of material would attenuate the effects from exploding munitions and reduce CWM emissions from the bottom of the trenches. In addition, the layer would tend to flow and fill in gaps if an explosion occurs, so repair of the PIU would be simpler than repair of other types of covers. This alternative materials would be insulated from the effects of surface fires by the sand or other granular material. In addition, the possibility that exposed white phosphorus would serve as an ignition source would be reduced by isolating the wastes from air contact.

Sand or other mineral-based granular materials would provide resistance to fire/explosive releases, and the layer design would include erosion control layers to prevent wind erosion. The permeable structure would not lower the water table and would keep the surface dry, which would reduce the possibility of igniting buried white phosphorus.

Other components of this alternative include:

CWM within An air monitoring system would be installed within the PIU to detect the pore space of the sand

quickly A sprinkler system would be constructed on top of the PIU that would spraying water or other solutions on the PIU. If a CWM release is monitoring system, then the sprinkler system would be activated. The water would form a vapor barrier within the sand to prevent an air release of hasten the hydrolysis of CWM.

other Treatability studies would be performed using the sprinkler system feasibility of solutions to the PIU. The results of these studies would be used groundwater. enhanced leaching of the contaminants from soil and buried contaminants. In addition, the surface of the PIU would be monitored to evaluate the of Old O-Field.

construction for OU1 The ability of the groundwater extraction and treatment system to capture a contaminated (contaminated groundwater emanating from Old O-Field) to capture a groundwater emanating from Old O-Field would be verified. In addition, effectiveness of the groundwater monitoring program to detect changes in the site hydro groundwater chemistry would be verified.

criteria and air The chemical-specific ARARs that apply to this remedial action are pollution standards. The quality of surface water in Watson Creek and River would be protected during the construction of this alternative by implementing controls and sediment and erosion control measures. Airborne emission of particulates during construction would be managed by controlling the moisture content of the sand and gravel. How be a potential for releases of chemical agents and other contaminants from Old O-Field implementation.

Although all pertinent air monitoring requirements would be met and all preventing such

releases would be taken, the unpredictable nature of the site does not a
estimating
effects of placing the PIU on Old O-Field.

The PIU would comply with ARARs after implementation. Runoff and
the site would
be controlled, thereby protecting nearby surface water quality. ARARs g
atmospheric release of
contaminants (especially agents) would be met through the use of an inte
system
combined with emergency response capability (i.e., the sprinkler system)
minimize potential
agent releases to the atmosphere.

Implementation of this option would take approximately 12 to 18 mo
phase and
approximately 24 months for the construction phase. These time estimate
regulatory review of
the design.

The total capital costs for installation of the PIU (assuming cons
estimated
at \$11,041.000. The total annual costs are estimated at \$269,000, and t
worth of these
costs, calculated with a 5% discount rate over a lifetime of 30 years, i
Earthen materials,
such as sand and gravel, are expected to be brought on site rather than
elsewhere at
APG.

7.5 ALTERNATIVE D: FOAM CAP

This alternative would stabilize the soil and prevent human and an
munitions and
contaminated material buried in the disposal pits at Old O-Field by cove
spray on foam,
such as a polymerizing urethane foam. A polysulfide coating could be sp
surface of the
foam to prevent degradation of the foam by sunlight. The low density of
result in a
relatively small amount of pressure on the trenches and buried items. T
would allow foot
traffic and light equipment with minimal pressure applied to the buried
remedy could be
accomplished remotely, without excavation or soil compaction, thereby mi
exposure of workers
to the field and the disturbance of the surface and subsurface soil. In
would
prevent air from reaching the buried materials, thus reducing the fire h
ignition of

incendiary materials, such as white phosphorus. The principal drawback that it would provide little shrapnel resistance in the event of a detonation; however accidental explosion or fire occurring is minimized by this alternative.

This alternative would not by itself provide complete protection of environment. A foam cup would prevent vertical infiltration of water through contaminated soil and reduce release of vapors to the atmosphere. It is expected that this would reduce, but not eliminate, the mass loading of contaminants into the aquifer. The foam would reduce the risks of atmospheric releases of contaminants from the surface of Old O-Field soil, preventing human and animal access to the field, preventing air contact with the soil, preventing infiltration of stormwater through the contaminated soil. In addition, the cap would be lightweight material which would reduce the risk of trench and/or thin-walled shell

Other components of the foam cap alternative would include:

Air monitoring within the foam/soil interface; and

Stormwater runoff control.

Implementation of this remedy would prevent the release of CWM and contaminants to the atmosphere because of the low gas permeability of the cap material, except in the event of a detonation.

In this event, containment of the detonation and contaminant vapors would be reduced because of the likelihood that the foam cover would be breached. The risk, however, of detonation of the munitions would be reduced because the surface soil of the field would be stabilized and the flow of oxygen to the surface of the field would be cut off. The risk of fire would be reduced, but the effects of a subsurface detonation are unknown. Construction and demolition would result in the release of VOCs to the atmosphere.

The chemical-specific ARARs that apply to this remedial action are groundwater protection criteria and air pollution standards. The quality of surface water in Watson Creek and the riparian habitat would be protected during the implementation of this alternative by proper runoff control and implementation of sediment and erosion control measures. Although all pertinent air monitoring would be met and all measures for preventing air releases would be taken, the unpredictable nature of the site does not allow certainties in estimating effects of placing a cap on Old O-Field.

safely constructed,

it would ensure compliance with air quality ARARs by providing an impermeable boundary to vapor

transport from the current surface of Old O-Field, and prevent any contaminated runoff to nearby

surface water.

If properly maintained, this option would provide long-term soil sorption reduction of

contaminant mobility. Maintenance would consist of inspecting and periodically reapplying the foam layer,

maintaining the perimeter fence system, and continued use of the groundwater monitoring and treatment

facility.

Implementation of this option would take approximately 12 to 18 months for the construction phase and

48 months for the construction phase.

For the installation of the foam cap, the costs were estimated considering remote operation, robotic equipment. The total capital costs are estimated to be the total annual

costs are estimated at \$275,000. With a 5% discount rate, the present worth and annual

costs is \$22,647,000.

7.6 ALTERNATIVE E: MULTI-MEDIA CAP

This remedy would consist of the construction of a multi-media cap to the surface of Old

O-Field. The highly-engineered cap structure would consist of several layers of stone, synthetic

fabric sheets, a clay liner, a drainage layer, low-permeability soil fill, and vegetation.

Construction of this cap would stabilize the soil and trenches; prevent infiltration through the

source area; eliminate human and animal contact with the surface of the cap; and reduce the possibility of

a fire by cutting off oxygen to the current field surface; and reduce the potential effects of

accidental detonation and evaporative release. To reduce the overall weight, a combination

of natural and synthetic materials may be used in cap construction. Construction would also

be tailored to minimize the disturbance of the field, although soil compaction would be needed to form

the upper topsoil layer.

Other components of the multi-media cap alternative include:

An air monitoring system within the foundation layer; and

Stormwater runoff control and drainage control;

The relatively large weight of this cap would pose a safety concern instability of the trenches and the presence of thin-walled munitions and containers within is possible that cap construction would cause collapse of trenches or buried drums within event, should it occur, could possibly result in shell rupture and release of its contents triggering of a pressure-sensitive fuse and detonation of the round. The use of heavy equipment on the field may compound this risk. However, if the cap can be constructed incident, then it should be capable of providing the desired protection.

The chemical-specific ARARs that apply to this remedial action are criteria and air pollution standards. The quality of surface water in Watson Creek and the River would be protected during the implementation of this alternative by proper runoff implementation of sediment and erosion control measures. The air emission of particulates construction would be managed by controlling the moisture content of the multi-media cap construction materials. However, potential releases of chemical agents and other contaminants from Old O-implementation may not be prevented. Although all pertinent air monitoring requirements and measures for preventing such releases will be taken, the unpredictable nature of the uncertainties in estimating the potential releases and effects of constructing a multi-media O-Field. Agent releases to air would be controlled except in the case of detonation or the cap is breached.

If properly maintained, this option would provide long-term soil stabilization reduction of contaminant mobility. Maintenance would consist of mowing and repairing maintaining the existing fence system, and continued use of the groundwater extraction and facility. Additionally, subsidence caused by settlements in the landfill would be impermeable

layers of the cap are breached by ground motions caused by subsidence, they require repair.

In this case contaminants may be released to the air. Effective repair would subject workers to additional risks.

Implementation of this option would take approximately 12 to 18 months phase and 24 months for the construction phase.

If the cap is completed, additional actions, such as maintaining periodic maintenance of the vegetative cover, would not be difficult to implement repairing the multiple layers may be difficult if the cap is breached by subsidence or detonation monitoring and maintenance would include visual inspection of the entire cap to ensure erosion controls are functioning properly. Growth of grasses and other vegetation of the cap must be controlled to prevent deep root growth, which could compromise the effectiveness.

The total capital cost for installation of the cap, assuming costs estimated at \$11,215,000. The total annual O & M costs are estimated at \$460,000. The worth of capital and annual O & M costs are estimated at \$18,285,000, calculated over 30 discount rate of 5%. Earthen materials, such as sand and gravel, are expected to be brought or borrowed from elsewhere at APG.

8.0 SUMMARY OF COMPARATIVE ANALYSIS OF ALTERNATIVES

This section evaluates and compares each of the alternatives described with respect to nine criteria used to assess remedial alternatives as outlined in the NCP.

Each of the nine criteria are briefly described below. All of the alternatives evaluated for their ability to meet the threshold criteria of protection of human health and the environment compliance with ARARs. The alternatives meet the other criteria to varying degrees. and assessing relative strengths and weaknesses of the remedial alternatives, this is a comparative analysis of alternatives. As previously discussed, the alternatives are

Alternative A, No Action

Alternative B, Limited Action
Alternative C, Permeable Infiltration Unit
Alternative D, Construction of Foam Cap
Alternative E, Construction of Multi-Media Cap

These five alternatives are compared to highlight the differences between and to identify trade-offs in meeting the criteria.

8.1 NINE EVALUATION CRITERIA

Section 300.430(e) of the NCP lists nine criteria by which each must be assessed. The acceptability or performance of each alternative against evaluated individually so that relative strengths and weaknesses may be identified.

The detailed criteria are briefly defined as follows:

Overall Protection of Human Health and the Environment is used a remedy provides adequate protection against harmful effects on human health or environmental risks are eliminated, reduced, or controlled by engineering controls, or institutional controls.

Compliance with ARARs addresses whether a remedy will meet applicable or relevant and appropriate requirements of Federal and State laws, executive orders, or provides a basis for invoking a waiver.

Long-term Effectiveness and Performance refers to the magnitude and the ability of a remedy to maintain reliable protection of human health and the environment, over time, once clean-up goals have been met.

Reduction of Toxicity, Mobility, or Volume through Treatment performance of the remedial actions as employed for each alternative.

Short-term Effectiveness refers to the speed with which the protection, as well as the remedy's potential to create adverse impacts on the environment that may result during the construction and implementation.

Implementability is the technical and administrative feasibility, including the availability of materials and services needed to implement the remedy. Cost includes both capital and operation and maintenance costs.

State Acceptance indicates whether, based on its review of the Proposed Plan, the State concurs with, opposes, or has no comment on the alternative.

Community Acceptance assesses the public comments received on the Proposed Plan for the Operable Unit.

The NCP (Section 300.430(f)) states that the first two criteria, protection of human health and the environment and compliance with ARARs, are the "threshold criteria" which must be met by the selected remedial action. The next five criteria are the "primary balancing criteria" which are trade-offs within this group must be weighed. The preferred alternative is that alternative which provides the best combination of human health and the environment, is ARAR-compliant, and provides the best combination of balancing criteria attributes. The final two criteria, state and community acceptance, are evaluated following comments from the FS report and the Proposed Plan.

8.2 PROTECTION OF HUMAN HEALTH AND THE ENVIRONMENT

Alternative A, No Action, would allow for unrestricted future land use. No actions would be taken to eliminate, reduce, or control exposures to hazardous and contaminants. An unacceptably high level of risk would result. The threshold for protection of human health and the environment would not be achieved by Alternative A.

Alternative B, Limited Action, would provide some protection from hazards at the site by maintaining a high level of physical security. These actions would limit site access and direct exposures. Alternative B would pose no additional risks during construction because no additional construction activities would be undertaken at the site. However, Alternative B would not prevent future releases due to fires, explosions, or even slow leakage from storage containers. Alternative B would result in unacceptable human health and environmental risks to surrounding populations if a release occurs. Therefore, Limited Action would not meet the criterion of protection of human health and the environment.

Implementation of Alternative C, Alternative D or Alternative E would provide the potential for release of vapors (CWM and other volatile contaminants) to the atmosphere. The following alternatives

would prevent direct human and animal contact with Old O-Field, and reduce contaminants

in windblown dust or surface runoff. Alternatives D and E would make us non-flammable or flame-

retardant materials and would cut off oxygen to the field, which would decrease the probability of fires.

Alternative C would reduce the probability of fires by minimizing the oxidizable materials

and by maintaining a moist subsurface environment. Under all three of them the risk of

spontaneous ignition, as well as the effects of a fire, would be reduced. Surface would

also be reduced. These alternatives would result in some short-term risks during construction, but these

risks could be minimized and controlled by selection of proper construction during the concept

design phase. The overall long-term risks would be reduced. Both the existing and the

treatment system would be evaluated to ensure overall compliance with the treatment goals.

Alternatives D and E include impermeable cover layers and would prevent infiltration of

water through the contaminated soil. Either of these capping remedies would reduce leaching

and reduce the transport of contaminants into the aquifer. However, the covers would lower

the water table beneath the field and could potentially interfere with the groundwater

extraction system.

Alternative C, the permeable infiltration unit, would enhance degradation of the

wastes. Short-term risks during construction could be controlled by proper application

methods during the concept design phase. The permeable layer would stabilize the surface of

the field and offer increased protection against fires and explosions. Infiltration of

precipitation and additional water provided by a sprinkler system. The saturated permeable layer would

reduce CWM vapor emissions. Treatment processes could be tested by adding reagents to the

applied water. Continued or accelerated leaching of contaminants would be leachate would

be collected by the groundwater extraction and treatment system. Although greater flow into

the extraction system would be expected, the groundwater treatment plant with the reserve

capacity and backup systems to handle the greater flows and potentially concentrations of contaminants.

The self-healing properties of the sand is an advantage of Alternatives D and

E. Both Alternatives C and D would allow easier repair compared to Alternative

In addition, construction of Alternative C would allow greater remedial action

by allowing for treatability studies to evaluate enhanced degradation of studies would

be difficult or impossible under Alternatives D and E. Alternative C allows monitoring and evaluation

of the rate of subsidence of the landfill.

Alternative D, the impermeable foam cap, would provide some protection health and

and the environment, but would not provide the same level of protection releases as

Alternatives C or E. Construction of this cap would have relatively low from explosive

hazards because it can be remotely installed. However, construction of release

ozone-depleting fluorocarbons and other air pollutants. The foam cap would vapors released by

leakage of wastes within the disposal site, but would offer little protection explosive event below

the cap or a large fire.

Alternative E, an impermeable multi-media cap, would provide blast to that

provided by Alternative C. Alternative E would contain vapors and reduce and severity of

fires and explosions. However, construction of a multi-media cap would short-term risks than

Alternative C because it would require compaction of materials on Old O-multi-media cap also

would be more difficult to repair because of the more complex structure. alternative provides

protection of human health and the environment, but to a lesser degree than

8.3 COMPLIANCE WITH ARARS

Compliance with ARARS is a threshold criterion which must be met by remedial

action. Alternatives A and B (No Action and Limited Action scenarios) do not meet the criterion because

releases due to fires or explosions, with resulting air releases, would

The three remaining alternatives are capable of meeting ARARS. The surface

water would be protected by proper runoff control and implementation of erosion control

measures. The emission of particulates during construction would be managed by controlling the moisture content of earthen materials that are placed for Alternatives C and D. VOCs during foam application would be a concern for Alternative D, and will be managed by controlling the amount of spraying per day. Alternatives D and E would meet all applicable requirements for impermeable covers at closed hazardous waste landfills. This ARAR does not apply to Alternative C as it is an interim action to minimize air releases and explosive hazards at the site and is

8.4 LONG-TERM EFFECTIVENESS AND PERMANENCE

Alternatives A and B would not provide long-term effectiveness and permanence. No Action alternative provides minimal protection of human health and the environment. Action alternative provides some protection through continuous control of human source area. However, United Action would not stabilize the field, and the possibility of fire/explosion would continue, because the field would remain in an unstabilized and uncontrolled condition.

Alternatives C, D, and E provide varying degrees of long-term effectiveness and permanence. These alternatives would assist in preventing an explosive event, and all would control the adverse effects if a fire or explosion occurs. Each of these alternatives would provide a more stable working surface for future investigation and actions. The layers placed over the field surface would minimize the risks of fire from exposed white phosphorus. Each alternative would curtail the supply of oxygen to the surface, reducing the possibility of white phosphorus ignition. Alternative C also would maintain a stable subsurface environment, which would further reduce the chances of white phosphorus

Alternative C would provide the best long-term effectiveness in stable conditions and reducing the probability of a fire or explosion. This option would provide stabilization of the field surface than the cap alternatives. Because Alternative C would use granular cover, breaches caused by trench settlements or collapses would be largely self-repaired. Once settlement has stabilized, the permeable layer could become the base cover or

cap. Alternative C (foam cap) would place the lowest loading on the fire to stabilize the surface.

Both the foam cap and the multi-media cap may fail if large settlements occur although the foam cap would be easier to repair. If settlement occurs and the multi-media cap is damaged, repair of the multi-media cap would be very difficult.

If a significant explosion occurs, Alternative C would provide the most effectiveness and permanence. The sand used in Alternative C would better absorb explosive rigid

materials used in Alternatives D and E. For Alternative E, explosions could damage the layers of this cap, destroying its effectiveness in preventing air releases. Repair would be very

difficult because of the complex layering system and the specialized materials. Alternative D would be ineffective in containing releases caused by explosions. The foam cap in the event of a large fire or explosion, potentially destroying major portions of the cap in damaged areas would be a relatively simple process, but large breaches will be more difficult

Overall, Alternative C results in the best long-term effectiveness of the alternatives.

The permeable system would promote degradation of the wastes, and would be the best for the groundwater treatment system. The permeable structure would be easier to maintain than the cap alternatives, and would be less affected by settlements or explosions.

8.5 REDUCTION OF TOXICITY, MOBILITY OR VOLUME THROUGH TREATMENT

If possible, alternatives that reduce the toxicity, mobility or volume of the waste are preferred. Alternatives A and B provide no reduction in contaminant or volume.

Alternatives C, D and E will reduce mobility by exercising control over surface runoff.

Alternatives D and E also will reduce mobility by stopping or reducing the contamination into groundwater, but these actions would not reduce the toxicity or volume of the waste. Alternative C

potentially results in reduced toxicity or volume, by promoting interaction of added chemicals with the waste materials. However, at this time, the extent to which this will be known.

8.6 SHORT TERM EFFECTIVENESS

Alternatives A and B do not create any additional risks during implementation. Neither alternative would require direct operations within Old O-Field. Alternatives A and B require no implementation time because no actions are taken. Alternative B could be implemented in a very short time because most of the provisions are already in place at the site.

For Alternatives C, D and E, protection would be achieved as soon as construction is completed. Alternative C would require 12 to 18 months to design, and approximately 24 months to prepare the site and construct the sand cover. Alternative D would require about 12 to 18 months and 48 months to construct the foam cap. Alternative E would require 12 to 18 months and approximately 24 months to prepare the site and construct the multi-media containment system.

During construction, each alternative would create disturbances and a dust cloud on the field, which would increase the risk of initiating a fire or explosion. These are short-term risks for site workers and surrounding communities. There is an added risk that other contaminants could be released from Old O-Field during implementation of any of the options. Under Alternative D, workers could be subjected to fluorocarbon exposures during application, and the environment would be subjected to the deleterious effects of fluorocarbons.

In terms of loading on the field, Alternative D would create less shock than Alternatives C or E because lighter-weight materials would be used. Alternatives C and E are potentially significant short-term risks because they require moving and placement of materials above the present surface of Old O-Field. Alternative E would create higher short-term risks than Alternative C because of the larger quantity of material placed and the need for compacting and mechanical earthmoving equipment. It may be possible to place materials under Alternatives A and B using equipment directly on the field, although this is not possible for Alternatives C, D and E.

The development of safe and effective ways to construct the remedial system is an important part of the concept design phase. Site safety, health, and emergency response would be developed which minimize all potential exposures to site workers. Alternatives A and B for preventing releases and exposures would be incorporated into the remedial design, taking into account the nature of the site. The site does not allow for certain uncertainties in estimating effects of constructing an

at Old O-Field.

These short-term risks must be weighed against the longer-term risk reduction for each alternative.

8.7 IMPLEMENTABILITY

Alternative A would be the most easily implemented alternative because actions at the site and does not require maintenance of existing institutional controls would require no more than continuation and upgrade of the access controls and air monitoring that are in place at Old O-Field. Construction of Alternatives C, D or E at Old O-Field is complicated by the unique and unknown hazards posed by the site. The stability and foundation at the site are uncertain. Site preparation and construction activities would be necessary for unexploded ordnance, CWM, and white phosphorus, which may cause dangerous construction conditions.

Between Alternatives C, D and E, Alternative C would be the easiest to implement. It would require the least amount of specialized materials and equipment. All materials and construction equipment are readily available. Materials placement would require less sophisticated equipment for Alternatives D and E. Required maintenance would be relatively simple, consisting of filling depressions that form in the sand layer and maintaining the air monitoring and sprinkler system.

Alternative E would also be implementable. All materials and equipment for the multi-media cap (foundation materials, synthetic layers, top soil, low ground earthmoving equipment, etc.) could be readily obtained near APG. Maintenance of the multi-media cap would be the most complicated of the three cover alternatives due to the relative complexity of the system.

Alternative D would be the most difficult of the alternatives to implement of this size and specialized use has not been previously attempted. The remote and rapid construction methods that have been assumed will enhance safety, but are not readily available. These methods would require development and testing prior to implementation. The foam used for the cap would require a longer time to construct than Alternatives C or E because of the remote-control equipment required.

used.

8.8 COST

Table 8-1 provides a comparison of the costs of the five alternative considerations.

Total capital, annual O&M costs, and present worth (discount rate of 5%) alternative are presented. The progression of total present worth from least expensive alternative is:

Alternative A (no cost), Alternative B, Alternative C, Alternative E, and Alternative D is the

least costly of the three containment alternatives because it requires the least equipment.

Alternative E is similar to Alternative C in methods of construction and in materials, but more

materials are required for Alternative E. Alternative D is the most costly large quantities

of specialized materials and equipment that have been assumed for remote the foam cap

and the longer construction time.

8.9 STATE ACCEPTANCE

The Maryland Department of the Environment (MDE), Waste Management Administration, concurs

with the selection of Alternative C, Permeable Infiltration Unit (PIU) at the Old O-Field

source area (Operable Unit 2) at Edgewood. The acceptance of this option PIU system's

resistance to potential explosive events and its ability to detect and monitor CWM.

Additionally, the PIU will provide the opportunity to conduct and evaluate alternatives,

monitor long-term stability of the waste, and evaluate the rate of subsidence dynamics of

the fill area.

In conjunction with the groundwater treatment system currently being (Operable Unit

1), the PIU will provide isolation of the waste, effectively controlling ingestion of

contaminated material and the discharge of contaminated groundwater to W. Furthermore,

the Department considers the permeable material, principally sand, to be the "first" layer

of cover for the foundation of an impermeable cap, should such an option be more practical

at a future date.

TABLE 8-1
Comparison of Costs for Old O-Field Remedial Alternatives

Costs in 1994 Dollars

Alternative	Description	Capital Cost	Annual O&M Cost	Worth (30 years, 5%	Present
B	Limited Action		\$690,000	\$180,000	\$2,1
C	Permeable Cover		\$11,041,000	\$269,000	\$15,175
D	Foam Cap		\$18,421,000	\$275,000	\$22,647
E	Multi-Media Cap		\$11,215,000	\$460,000	\$18,285

8.10 COMMUNITY ACCEPTANCE

Comments and responses from the July 14, 1994, Public Meeting were tr
are
included in the Responsiveness Summary (Appendix A). In addition, all w
received from
the community are addressed in the Responsiveness Summary.

8.11 SUMMARY OF DETAILED EVALUATION

Based on the comparison of alternatives that has been conducted in
following
general conclusions may be drawn:

Alternatives A and B would not meet the threshold evaluat
Alternative A would
provide no protection of human health and the environment
Alternative B (continue existing institutional controls,
continuous air
monitoring, and periodic review of site conditions) would
long-term
protection of human health and the environment.

Alternatives C, D and E would achieve the remedial action
stabilizing the
surface, cutting off oxygen to the field, and reducing th
explosions at the
site. Alternatives D and E would not actively treat the
but would
rely on isolation of waste materials within the site to r
Alternative C would provide the best long-term protection

the environment and the best protection against potential age
In addition, Alternative C includes the potential for treatment
remedy.

9.0 SELECTED REMEDY

Based upon consideration of the requirements of CERCLA the detailed alternatives, and public comments, the U.S. Army, with the concurrence of the MDE, has

chosen Alternative C, the construction of a Permeable Infiltration Unit, appropriate remedy for OU2 at the Old O-Field source area of Aberdeen Proving Ground, Aberdeen

The Permeable Infiltration Unit will be composed of sand or other This sand layer will cover the entire surface of Old O-Field and be of sufficient the likelihood

and potential effects of an explosive or evaporative release of CWM from thickness of the

PIU would be determined during the remedial design phase to balance the and vapor attenuating properties of the cover versus the risk posed by excess weight

An air monitoring system will be built into the PIU to allow monitoring for CWM space of the PIU.

A sprinkler system will be constructed that will be capable of quickly wetting the PIU. In

case significant levels of CWM are detected within the PIU, the sprinkler In addition, the

sprinkler system will be used to conduct a series of treatability studies feasibility of

enhanced leaching of the contaminants to groundwater, where they will be OU1

groundwater extraction system and treated. The subsidence of the field to evaluate the stability of Old O-Field and its ability to bear a load.

The OU1 groundwater extraction and treatment system will be reevaluated that contaminated groundwater emanating from Old O-Field will continue to be treated.

Institutional controls will be implemented to limit access to the of the

sand layer, and provide long-term maintenance of the PIU. Land use restrictions implemented to

limit the future land use of the site and require permits, qualified supervision and safety

precautions for any activities conducted at the site.

9.1 REMEDIATION GOALS

The purpose of this interim response action is to control the risk exposure to

CWM and other chemicals within the Old O-Field surface and subsurface so response action will

control these risks by covering the site with non-flammable materials, m flow to the surface

of Old O-Field, stopping erosion and stabilizing the soil, providing a b top of the

ordnance, and providing a vapor barrier to reduce the concentration of C underground

release. Existing conditions at the site have been determined to pose a health and the

environment at an unacceptable level. Although the possibility of a CWM the potential

effects of a release are large enough to justify the need for an interim time.

To evaluate the feasibility of enhanced in-situ leaching, treatabi performed using

the sprinkler system and the OU1 groundwater monitoring system. In addi subsidence of the PIU

will be monitored to evaluate the ability of Old O-Field to bear a load. used to evaluate

the final remedy for the site.

9.2 COST OF SELECTED REMEDY

The total capital costs for installation of the PIU is estimated at \$ annual

costs are estimated at \$269,000, and the total present worth of these co 5% discount

rate over a lifetime of 30 years, is \$15,175,000. These costs are outli time and cost

estimates for this alternative are highly dependent on several factors,

- construction methods;

- health and safety considerations;

- assumptions made for stability/settlements of Old O-Field sur

- amount of time required for surface investigations/clearance

- assumptions made for topography; and

- delays due to clearance or other range operations.

TABLE 9-1
Summary of Costs for the Selected Remedy
Alternative C: Permeable Infiltration Unit

ITEM	COST
Capital Costs	
Administrative Actions	\$50,
Site Preparation and General Actions	\$1,097,
Surface UXO Clearance	\$700,
Permeable Infiltration Unit Construction	\$3,847,
Long-Term Monitoring	\$485,
Contingencies (60% of Capital Subtotal)	\$3,708,
Engineering & Design (25% of Capital Subtotal plus Contingencies)	\$962,00
Permitting & Coordination	\$192,00
Annual Operation and Maintenance Costs	
Program Oversight	\$78,00
Long-Term Monitoring & Five-Year Reviews	\$137,00
Contingencies (25% of Annual Subtotal)	\$54,000
Present Worth of Annual O&M (30 years, 5% discount rate)	\$4,134,
Total Present Worth (Capital and Annual Costs, 30 years at 5% discount rate)	\$15,175,

10.0 STATUTORY DETERMINATIONS

The Army's primary responsibility at its NPL sites is to undertake that achieve adequate protection of human health and the environment. When complete, remedial action for this site must comply with applicable or relevant and appropriate environmental established under Federal and State environmental laws unless a statutory waiver is justified for the selected remedy also must be cost-effective and utilize permanent solutions and alternative technologies or resource recovery technologies to the maximum extent practicable. Final preference for remedies that employ treatment permanently and significantly reduce the volume or mobility of hazardous waste as their principal element should be satisfied, if feasible. The following sections discuss how the selected remedy meets these statutory requirements.

10.1 PROTECTION OF HUMAN HEALTH AND THE ENVIRONMENT

The selected interim remedy protects human health and the environment. The following sections discuss how the selected remedy meets these statutory requirements.

probability and severity of releases due to fire or explosions, while maintain subsurface and enhancing degradation and leaching of the wastes. Short-term risks during could be controlled by properly selecting application methods during the concept design of Alternative C will therefore not present unacceptable short-term risks when weighed against the additional action is not taken. The permeable layer would stabilize the existing surface and offer increased protection against fires and explosions. The layer would allow infiltration of precipitation and additional water provided by a sprinkler system. Saturation of the permeable layer would reduce CWM vapor emissions. Treatment processes could be tested by adding chemical reagents to the applied water. Continued or accelerated leaching of contaminants would occur, and the leachate would be collected by the groundwater extraction and treatment system.

10.2 COMPLIANCE WITH APPLICABLE OR RELEVANT AND APPROPRIATE REQUIREMENTS

The selected remedy, construction of a PIU, will comply with all applicable and appropriate chemical-, action-, and location-specific requirements (ARARs). The PIU will achieve the chemical-specific ARARs through the use of surface water runoff controls and construction methods that minimize the generation of dust. There are no location-specific or action-specific ARARs for this interim remedial action. The ARARs are presented below.

10.2.1 Chemical-Specific ARARs

The State of Maryland has promulgated surface water quality standards and classifications for surface waters (COMAR 26.08.02) (applicable).

The State of Maryland regulation which sets the primary standard for drinking water (COMAR 26.11.03) (applicable).

The State of Maryland regulation establishing ambient air quality standards to protect public health and welfare (COMAR 26.11.15) (applicable).

10.2.2 Location-Specific ARARs

None.

10.2.3 Action-Specific ARARs

None.

10.2.4 Other Criteria, Advisories, or Guidance To Be Considered for the (TBCs)

Institutional controls will be implemented to limit access to the disturbance of the sand layer, and provide long-term maintenance of the PIU. Land use restrictions implemented to limit the future land use of the site and require permits, qualified supervision and safety precautions for any activities conducted at the site.

10.3 COST EFFECTIVENESS

The selected remedy is cost-effective because it has been determined overall effectiveness proportional to its costs, the net present worth being \$15 estimated costs of the selected remedy are less than the cost of the foam cap and multi-media

10.4 UTILIZATION OF PERMANENT SOLUTIONS AND ALTERNATIVE TREATMENT TECHNOLOGIES (OR RESOURCE RECOVERY TECHNOLOGIES) TO THE MAXIMUM EXTENT PRACTICABLE (MEP)

The Army, EPA, and the State of Maryland have determined that this represents the maximum extent to which permanent solutions and treatment technologies utilized in a cost-effective manner for the source control interim action at Old O-Field. that are protective of human health and the environment and comply with ARARs, the Army and the State of Maryland have determined that this selected remedy provides the best tradeoffs in terms of long-term effectiveness and permanence, reduction in toxicity, mobilization achieved through treatment, short-term effectiveness, implementability, cost, also consideration preference for treatment as a principal element and considering community acceptance. allow continued migration of contaminants to the groundwater treatment system, and offer overall remedial action by allowing the performance of treatability studies and subsidence will lead to a final remedy for the site.

Excavation and treatment options were considered in the Feasibility project, and

these alternatives were judged as being too dangerous to implement at the unknown conditions and the risk of release of CWM during invasive activities. The alternatives considered in the detailed evaluation consisted of containment options, in addition to Limited Action.

Without the construction of this remedy, Old O-Field poses the potential for explosion and air release of CWM or the rupture of a buried container and evaporation of CWM. The possibility of this occurring is small, but not insignificant, while the event, should it occur, could be severe. The construction of a PIU will minimize the potential for release to occur and will also reduce the effects of such a release.

10.5 PREFERENCE FOR TREATMENT AS A PRINCIPAL ELEMENT

The statutory preference for remedies that employ treatment as a principal element is satisfied by this remedial action. Treatability studies of in-situ enhanced leaching will evaluate the ability of water and other solutions to flush the contaminants from soil of a permeable

infiltration unit will allow rainwater and applied solutions to percolate through the materials and continue the natural degradation of the buried materials. Further treatment may be required as the final remedy.

11.0 SELECTED REMEDY

The proposed plan for Operable Unit Two, Old O-Field, Aberdeen P. O. Box 100, Aberdeen, MD, was released for public comment on June 22, 1994. The Proposed Plan Alternative C, the Permeable Infiltration Unit, as the preferred alternative. The U.S. Environmental Protection Agency, the State of Maryland Department of the Environment reviewed and considered all comments during the public meeting and during the public comment period. Upon review of the Proposed Plan, it was determined that no significant changes to the remedy, as it was originally proposed, were necessary.

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APPENDIX A
RESPONSIVENESS SUMMARY

- I. TRANSCRIPT OF THE PUBLIC MEETING
- II. RESPONSES TO COMMENTS RECEIVED AT THE PUBLIC MEETING
- III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC
COMMENT PERIOD
- A. COMMENTS RECEIVED FROM THE ABERDEEN PROVING GROUND
SUPERFUND CITIZEN'S COALITION
- B. COMMENTS RECEIVED FROM MR. GAIBROIS
- IV. RESPONSES TO SURVEY FORM SENT TO ALL CITIZENS ON THE APG
MAILING LIST
- V. RESPONSES TO SURVEY FORM SENT TO ALL TECHNICAL REVIEW
COMMITTEE MEMBERS

RESPONSIVENESS SUMMARY

I. TRANSCRIPT OF THE PUBLIC MEET

The transcript of the Public Meeting (July 14, 1994) for the Pro
During the question and answer session, Army, EPA, and State of Maryland representa
to questions from the audience.

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ABERDEEN PROVING GROUND

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PUBLIC MEETING

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FOR

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OLD O-FIELD SOURCE AREA

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MAGNOLIA ELEMENTARY SCHOOL

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901 TRIMBLE ROAD

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JOPPA, MARYLAND

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July 14, 1994

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6:30 p.m.

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Reported by:

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Heather R. McLauchlin

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2 P R O C E E D I N G S

3 BARBARA FILBERT: Welcome to our public meeting
4 tonight. We appreciate your taking the time to learn more
5 about our environmental program. The purpose of this
6 particular meeting is to discuss one of the proposed
7 cleanup actions at the Old O-Field area, which is on the
8 Gunpowder Neck peninsula in Aberdeen Proving Ground's
9 Edgewood area.

10 I'm Barbara Filbert from the Aberdeen Proving
11 Ground Public Affairs Office. First, I'd like to
12 introduce several people here tonight who can answer
13 questions you might have about this project or others:
14 Mr. Joe Craten, who's Director of APG's Directorate of
15 Safety, Health and Environment; Ken Stachiw, who's Chief
16 of the Environmental Restoration and Conservation
17 Division; John Paul, who's project officer for risk
18 assessments; Cindy Powels, who's the project engineer for
19 O-Field.

20 Also with us this evening is Steve Hirsh and
21 Kathy Davies from the US Environmental Protection Agency

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1 and John Fairbank from the Maryland Department of the
2 Environment. I would also like to point out that Chris
3 Grochowski of the APG Superfund Citizens Coalition is here
4 this evening. The citizens coalition is an active

5 citizens group involved in our environmental cleanup
6 program.

7 Since this is a required meeting, we have a court
8 reporter present to record all of our proceedings. The
9 transcript from tonight's meeting will be available for
10 your review at the Aberdeen and Edgewood branches of the
11 Harford County Library, Washington College in Chestertown,
12 and Essex Community College in Essex.

13 After Cindy Powels completes her presentation, we
14 will open the meeting for questions and comment. We have
15 index cards at the entrance of the room. If you didn't
16 already receive one, we'd be glad to give you one. And
17 you can write questions on the card, and we'll collect
18 them at the end of the presentation. However, of course,
19 we will still try to address your verbal questions or
20 comments.

21 I hope everyone picked up one of the fact sheets

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1 that was at the demonstration table back here. It more or
2 less gives an overview of the proposed cleanup actions
3 that we're going to present tonight.

4 If you have questions on other areas of our
5 environmental program, please see myself or any of the
6 individuals from Aberdeen Proving Ground that I
7 introduced. We will be glad to answer your questions.

8 And if we don't have the answer, we'll certainly get back
9 to you. We also have an information line available
10 twenty-four hours a day. If your're not aware of the
11 number, the local number is 272-8842. For Kent and
12 Baltimore County residents, we have an 800 number. It is
13 800-APG-9998.

14 Now I will turn the meeting over to Ken Stachiw,
15 who will give you an overview of APG's installation and
16 restoration program.

17 KEN STACHIW: Good evening again and welcome to
18 our presentation about Old O-Field. What I'd like to do
19 is perhaps give a setting of what we're talking about to
20 bring the big picture into a narrow focus. Aberdeen
21 Proving Ground has a fairly comprehensive environmental

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1 program which we more or less define with four pillars.

2 It is defined by prevention, conservation, compliance and
3 restoration.

4 Prevention is our attempt to try -- our attempt
5 before a project begins such as to do a test or to do an
6 operation or to build a building or something of this
7 nature. We're increasing the mission capacity of APG. We
8 study it and determine its environmental impact before we
9 actually complete the task.

10 Conservation is out attempt to manage wildlife

11 and other types of our ecosystem at APG. Frequently the
12 environmentalists get so hung up on hazardous materials
13 that we can't see the forest for the trees so to speak.
14 And we feel that it's very important that we manage life
15 as opposed to just having a sterile environment, you know,
16 chemical free.

17 We're trying to create something that enhances
18 life and allows life to propagate, you know, both in the
19 Chesapeake Bay and on the terrestrial areas of APG.
20 That's the ultimate goal of the environmental program. It
21 should be the ultimate goal of the environmentalists in

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1 general.

2 Compliance is part of the program that is
3 dedicated toward having all of the emissions and concerns
4 of this nature in compliance with regulations. Things
5 like air pollution control, permits from incinerators,
6 permits from existing landfills, the management and
7 regulation of existing facilities. That's pretty much
8 what compliance is dealing with.

9 Within the realm of this, things such as the Chem
10 Demil facility falls under this realm. Tonight's topic
11 will not discuss things like the Chem Demil or the
12 stockpile disposal. We're not here to address that
13 particular issue tonight, but if there is sufficient

14 interest, we can always get those people together to have
15 a meeting and discuss that further.

16 Things such as the UNDEX pond or some other
17 concerns have been raised in the past, or radiation, they
18 are all various topics which are not really what this
19 evening was scheduled for. We don't have the experts
20 assembled for that. We're here to focus on restoration
21 tonight. I'll speak a little bit about that program and

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1 then narrow the focus down from that to Old O-Field.

2 Now, restoration is a program that's designed to
3 take past contamination and restore it back to -- as best
4 we can -- conditions in accordance with various laws and
5 so forth.

6 Just to give you a history of APG, the Aberdeen
7 area here was first established in 1917-1918 time frame
8 and was dedicated to the use of -- for testing military
9 equipment, testing weapons and the like, as you're
10 probably familiar with, those who live in this area. The
11 Edgewood area was devoted primarily to research and
12 development, testing and production of chemical warfare
13 and related materials, chemical warfare agents. Both, as
14 you can imagine, are highly industrial activities. Both
15 required the use of lots of hazardous materials. And,
16 obviously, both resulted in the use and disposal of

17 various types of hazardous waste, both in the Aberdeen
18 area and the Edgewood area, different types perhaps, but
19 still hazardous.

20 Back in 1917 through roughly 1970, okay, the
21 environmental laws were not that many. There wasn't that

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1 much in the way of regulation for the disposal of
2 hazardous materials at that time. So people did what they
3 thought best at that time in terms of burial or other
4 means of disposal. As time went on and environmental
5 science grew, we began to realize that some of the past
6 activities were not good enough.

7 They did what was best, and I don't judge their
8 intentions of their hearts. But as it turns out, some of
9 the way they managed their waste products at that time
10 ended up in contamination.

11 In roughly the mid-80's, the EPA
12 charged us to look back in our history and determine what
13 kinds of contamination may have resulted from all our past
14 operations. And we did that, and we did a two-and-a-half
15 year study in both areas.

16 With the studies -- any you can find these
17 studies in the libraries we talked about at Edgewood and
18 Aberdeen, you can read these studies. And there are the
19 two major studies. They determine in total three hundred

20 eighteen -- roughly -- solid waste management units.

21 By a "solid waste management unit," I mean a unit

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1 with solid -- a location where solid waste was managed,

2 not necessarily disposed, but managed. Okay. A place

3 where they may have stored a rack of drums of solid waste,

4 a place where they may have disposed of something,

5 incinerated something. Primarily the idea being that

6 while solid waste was managed there, the potential exists

7 for there being a release of hazardous materials in that

8 location.

9 So some of these sites may be no bigger than this

10 table, and some of the sites are as big as this room, and

11 some of the sites are as big as a 30-acre landfill. So

12 there is a whole variety. They are not the same size.

13 Some you couldn't get them on a map because they are so

14 small.

15 But we do have these, and all of them by

16 regulation, by law, have to be addressed. We don't know

17 whether anything has been released into the environment

18 because of these things or not. But we have to at least

19 investigate, go back, look into them and make a

20 determination as to whether or not something took place

21 that needs to be fixed.

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1 For the sake of management, okay, these were sort
2 of clustered into thirteen study areas. Here's a map
3 of -- you can't tell completely by this map, but it's
4 color coded, the whole map is divided up into thirteen
5 particular units. At each of them we're going to have to
6 do a fairly detailed investigation, and we're regulated by
7 the EPA to come up with a set of documents that defines
8 the problems, okay, presents solutions, works with the
9 public to come up with a final decision, and then an
10 implementation of that decision, and then monitoring. Let
11 me show you a diagram of this.

12 This is the process by law that we have to go
13 through for these thirteen study areas. The first step is
14 preliminary assessment and site investigation. This is
15 primarily handled by the documents that I talked about
16 that are in the library that identify them.

17 The next step is what is termed "remedial
18 investigation." And that's where we do in-depth
19 environmental sampling. We sample the ground water. We
20 look at the site, and we determine was there a release to
21 the environment. If there was a release, how far did it

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1 go and where is it going to go in the future.

2 We also do what's termed a "feasibility study."
3 And in this feasibility study, we're determining, okay,
4 now that we know what the contamination is, what is a
5 proper solution to this problem. Will it solve itself.
6 Do we need to dig it up. Do we need to put a barrier
7 around it to contain it. What's the proper solution to
8 this. That's called a "feasibility study."

9 The feasibility study and remedial investigation
10 also include a thing called a "risk assessment," which
11 helps us determine exactly what we need to do to clean up.
12 It determines the risk involved so we can determine if
13 cleanup is necessary or not.

14 The end result, of these documents is called the
15 "proposed plan." The feasibility study makes a
16 recommendation and says, We think this is what should
17 happen at this site. The proposed plan tells the world,
18 This is what we propose to do. Does anyone want to change
19 this? Do you have any objections to this? If you do,
20 please speak now and put input into this particular
21 decision-making process.

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1 Once a meeting is held like tonight,
2 information is gathered together, the material comes
3 back to ourselves and the EPA and APG and a decision is
4 made based upon all these things together as to what is

5 the wisest solution to that particular problem and that
6 leads to what is termed a "record of decision." The
7 decision is published in the newspapers saying, Based upon
8 all the studies and input, we think this is the best thing
9 to do in this situation.

10 At that point, a design is made on whatever the
11 decision is. It's called a "remedial design." That has
12 public review time as well. Once the design is completed
13 and the design is put into place, built, constructed, the
14 remedial action begins.

15 This could take place in all of six months and be
16 completed. It may take fifteen years for the action to be
17 totally completed. During that time, monitoring is done,
18 as well as a five-year assessment, to see, you know, we
19 thought this was the right move, was it correct indeed.
20 We go back and reevaluate it and make sure the
21 contamination that we proposed to manage in this way is

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1 being effectively managed.

2 If not, then we have to go back and begin the
3 process all over again so to speak, at least to make a
4 determination as to what we need to do to amplify or
5 enhance the system.

6 If it's working, we bring it to completion. If
7 the site seems to be totally cleaned up, we make a

8 proposal that the thing be considered done.

9 Now, we're supposed to do this for all of the
10 thirteen study areas. Unfortunately, they are so big and
11 complex, all right, that sometimes it would take years and
12 years and years before we come to a final decision on the
13 entire piece of property that we're trying to deal with.
14 So the laws allow us to do what are termed
15 "interim actions." Actions which make sense to do now.
16 It's not necessarily the final solution, the most
17 comprehensive solution, but it's something that makes
18 sense to do now while you're coming to grips with the
19 final solution. And that's what we're going to be talking
20 about tonight when we talk about an interim action. It's
21 something that makes sense to do now for environmental

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1 protection so that further degradation of the environment
2 and safety is promoted while we're continuing to make a
3 full determination as to what the final solution should
4 be.

5 The law allows us to do what are termed "interim
6 ROD's" and "early action RODs." And that's part of this
7 process. Right now we're in the process of coming to a
8 recommendation decision about a location called O-Field.
9 Cindy is going to describe this to you in depth, but for
10 now, we're just focused on this. And I want to make a

11 point that this is not the only problem here at APG.
12 There are lots of study areas. There are lots of
13 decisions to be made, but this is only one. And we're
14 focusing on this effort tonight. It doesn't mean we're
15 not going to look at what's going on up here, it means
16 we're focusing on this red dot that's Old O-Field tonight.
17 We're going to try to focus our discussion on
18 that tonight itself. If for some reason you have
19 questions about some of the other sites, we're more than
20 happy to address those perhaps on the side after the
21 meeting or perhaps in our offices later on. We're more

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1 than happy to address those. As Barbara said, we have an
2 information line. All you have to do is pick up the phone
3 and ask the question, and we'll get back to you with an
4 answer. So, once again, we'll focus on Old O-Field.
5 Cindy, are you ready to go now? Okay.
6 BARBARA FILBERT: As Ken said, Cindy will be
7 giving us an overview of the cleanup actions that are
8 proposed for this particular site. She's been an
9 environmental engineer for over thirteen years, and she
10 joined Aberdeen Proving Ground in 1985. She is
11 responsible for overseeing all action at O-Field as well
12 as the Westwood area of APG. Now she will give a
13 presentation.

14 CINDY POWELS: If we leave these lights on, can
15 everyone see okay to read these? If not, just please let
16 me know. If you can't hear me, please let me know.

17 For my presentation, what I'd like to do is
18 briefly go through a little bit about the location and
19 history of the site and then get into what we've done as
20 far as our feasibility study to look at the hazard
21 assessment, the goals that we want our proposed actions to

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1 accomplish, and then look at the alternatives that we
2 evaluated. And then I'll briefly go through a schedule of
3 some of our future activities that we're planning for this
4 site.

5 As Ken mentioned, the site that we're going to be
6 talking about is called Old O-Field. The O-Field area is,
7 again, located in the Edgewood area about two-thirds of
8 the way down the Gunpowder Neck. We right now are located
9 here at the Magnolia Elementary School. It's about five
10 miles from O-Field to where we are now, just to give you
11 an idea of some distances there.

12 This shows the O-Field study area, and the
13 O-Field area has two major disposal sites. The Old
14 O-Field area, which is what we're going to talk about
15 today, and then the New O-Field area. Historically these
16 areas were used -- this Old O-Field area was used from the

17 late 1930s until 1953. It's a four-and-a-half acre
18 landfill. It was used for disposal of chemical munitions,
19 chemical warfare agents, wastes from the research and
20 development operations that were conducted in Edgewood.
21 Contaminated equipment was disposed of at the site, and

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1 other miscellaneous hazardous wastes. There was also some
2 burning and some detonations that were done in the Old
3 O-Field area.

4 After this area closed in the early '50s, the New
5 O-field area was established to get rid of some of the
6 wastes that were being taken out of here, they were being
7 taken here and were being disposed and detonated and open
8 burned. There was also some limited disposal at the new
9 area. There was also some limited disposal at the new
10 contaminated, and it's migrating towards Watson Creek and
11 will then be discharged into the Gunpowder River.

12 In 1991 we went through this exact process that
13 we're going through now, and we made the decision to treat
14 the contaminated ground water as it's migrating from Old
15 O-Field toward Watson Creek. And the way we're doing that
16 is by installing extraction wells along here in between
17 the landfill site and where the water discharges into
18 Watson Creek. So we're basically stopping that water,
19 taking it out of the ground. We then run it through the

20 ground water treatment plant to remove all the
21 contamination, and that clean water will then be

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1 discharged into the Gunpowder River.

2 Right now we're also continuing environmental
3 studies of the whole area, principally focusing on New
4 O-Field and Watson Creek, and those studies will continue.

5 Today, again, I want to focus on this landfill site here
6 and the feasibility study that we've recently just
7 accomplished.

8 As I mentioned, the Old O-Field area here, there
9 have been several attempts in the past to clean up this
10 area; however, they have been very limited to mostly
11 disposal and cleaning up of surface debris. There hasn't
12 been a lot of excavation. So a lot of those munitions are
13 still in place out there.

14 We know there have been several unplanned
15 detonations and fires out there, one of them as late as
16 1984 where there was a fire. One of the munitions caught
17 fire and set the field on fire.

18 Because we feel that there is a continuing risk
19 from detonations and from fires on the site, we feel that
20 we need to do something to control those risks, and
21 that's why we conducted this feasibility study to further

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1 reduce the risks from these areas.

2 The first step in the process was to conduct a
3 hazard analysis, and what we did is we used the worst case
4 scenarios and calculated the risk. So any actual risk
5 would be much less than the risk that we calculated. The
6 bottom line is that there is a risk from a fire, from a
7 detonation causing effects to nearby workers and on-post
8 residents. It would take a very large event to occur to
9 actually effect off-post citizens; however, any risks, we
10 feel, are unacceptable. And that's why we want to take
11 these actions to try to protect the public as much as
12 possible.

13 The chances of a catastrophic event happening are
14 very low. You would have to have the right conditions.
15 You would have to have exact weather conditions to have
16 off-post releases, but, still, we feel we need to do
17 something to prevent those from occurring.

18 Currently we're addressing the hazard at the site
19 by restricting access to the area. No one has access to
20 the area without going through a lot of health and safety
21 plans being prepared. Security at the area has been

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1 upgraded quite a bit recently, and we've got a lot of

2 security measures out there now.

3 Also, we're installing some air monitoring
4 systems out there around the perimeters of the field.
5 We've got five units that are being installed, one is also
6 already on line. And they will run continuously taking
7 samples every eleven to fifteen minutes. They will be
8 monitoring for nerve agents as well as mustard. Once
9 that's running smoothly, we plan to upgrade that system
10 for other types of chemicals as well. And emergency
11 response procedures are, of course, in place in case there
12 was an incident.

13 In order to further reduce the risks, our
14 feasibility study established some goals that we want each
15 alternative to meet, and those goals are shown here.
16 Basically we want to make sure we reduce the risks from
17 allowing a fire or a detonation to occur. We want to
18 prevent these things as much as possible. We also want to
19 reduce the risk from evaporation. If something starts to
20 surface out there, we want to prevent evaporation from
21 that leak occurring. Further, we also want to reduce or

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1 eliminate any effects if there was a fire or if there was
2 a detonation. So we have not only prevention of a fire or
3 detonation but also a way to try to contain it or control
4 it.

5 Our next step in our feasibility study was to
6 perform an initial screening of alternatives. We looked
7 at quite a few, and two key factors that we used to
8 evaluate them were whether or not they would protect the
9 public, the workers here, and the environment, not only
10 over time but also during implementation. This is where
11 we construct or implement one of the alternatives and see
12 is it going to protect human health to the workers and to
13 off-site residents and then make sure that the technology
14 was reliable in meeting the goals that we just discussed.
15 We looked through quite a few alternatives, and
16 some of the ones that we screened out I'm going to go
17 through just briefly. Basically they were eliminated
18 either because they had unacceptably high short-term risks
19 for implementation or because they had questionable or
20 uncertain effectiveness in whether or not they'd be able
21 to meet the goals that I discussed.

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1 Excavation is one option I think all of us would
2 like to see. We'd like to see that thing dug up and go
3 away. But, unfortunately, we feel the risks of doing that
4 are just much too great. And we can't subject either the
5 workers or the off-site residents to the risks involved in
6 trying to excavate this area. You've got munitions which
7 could be explosive. You've got chemical warfare agents.

8 If you has a fire and a release during the excavation, we
9 would be concerned with off-post migration of the chemical
10 agent.

11 There is a lot of a substance called white
12 phosphorous out there. White phosphorous was used by the
13 military to create smoke. When it's exposed to air, white
14 phosphorous will start burning. It was also used by the
15 military for its effectiveness at causing fires. We don't
16 want white phosphorous starting to become exposed and
17 being in contact with air and catching fire.

18 There are also other items out there that could
19 be shock sensitive and cause explosions. To excavate,
20 unfortunately, right now would be much too much risk that
21 we wouldn't be able to implement.

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1 Some of the other alternatives that we looked at
2 included various types of explosion resistant caps as well
3 as vertical barriers. The ones that we screened out had
4 unacceptable short-term risk or we are uncertain about
5 their effectiveness.

6 Other options included cutoff floors, entombment,
7 containment structures. Again, these had questionable
8 effectiveness and/or unacceptable short-term risks.

9 In-situ treatment was another alternative that we
10 looked at that was screened out. That would be trying to

11 treat the waste in place. And that was screened out
12 because of unacceptable short-term risks and effective
13 technology currently being unavailable.
14 Off-site treatment was also considered; however,
15 that would have required excavation.
16 And, finally, ex-situ treatment was considered.
17 That's treatment on-site, but that would, again, require
18 this being dug up. That would require excavation and
19 involve high short-term risks.
20 The alternatives that we came down to for our
21 detailed evaluation are shown here, and we've got five

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1 alternative here. And I'm going to go through each one
2 in further detail just a little.
3 The no-action alternative is required by law to
4 be evaluated primarily as a base line for the other
5 alternatives. The limited-action alternative is basically
6 what we already have. It would require long-term
7 monitoring, access restrictions similar to what we have,
8 and land-use restrictions as far as future use.
9 The next alternative that I want to talk about is
10 what we call a "permeable infiltration unit." It would
11 basically consist of covering the surface with sand which
12 would provide a barrier to animal intrusion, a barrier to
13 oxygen getting to white phosphorous and possibly causing

14 fires. It would help give protection if there was a fire.

15 Plus, the key feature here that is different than
16 the other two options I'm going to talk about next, is it
17 would allow water to infiltrate or permeate through the
18 sand and through the waste material underneath. And the
19 water then that would go through the sand would then be
20 captured by our ground water treatment plant which is now
21 being installed. And the positive feature here that's a

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1 little different than the other two alternatives I'm going
2 to go through is that this would allow us to perform
3 further studies to evaluate, can we do enhanced leaching
4 or enhanced degradation by applying water or solutions on
5 top of the sand to percolate through the waste to
6 encourage the natural degradation that's currently taking
7 place.

8 Based on what we see now in the ground water, we
9 can see that a lot of these agents are naturally degrading
10 and then going into the ground water, and we're going to
11 pick that up through our treatment system.
12 This would be considered an interim action
13 because it would require us to further study treating the
14 waste in place through enhanced leaching and enhanced
15 degradation.

16 This is a cross-section to give you an idea of

17 what this might look like -- and this is just an initial
18 idea. You would have several feet of sand on top of the
19 landfill. The sand would be allowed to fill in the voids
20 where there are trenches, holes, erosion. The sand would
21 tend to fill in these areas and stabilize the surface of

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1 the field. We would have the air-monitoring system in
2 here where we would be able to pick up any vapors if there
3 were any in the area. So we would be able to pick them up
4 early and detect them right away.

5 Then we have more sand. Then we have a
6 geotextile fabric followed by gravel or crushed stone to
7 prevent wind or soil erosion on top of the sand. And then
8 we would have a sprinkler system which we would use so if
9 there is an air release or fire we could quickly quench it
10 by getting a barrier to the site. Plus we could use this
11 to further study ways to treat the waste in place and to
12 encourage the waste to degrade. But that would have to be
13 studied in further detail after we've got the cover
14 installed.

15 The next option that I want to talk about would
16 be considered a final action, and this would be covering
17 the field with an impermeable foam cap that would not
18 allow water to get through the waste. Basically we would
19 spray a thin layer of polymerizing urethane foam over the

20 surface of the field. This would give us very similar
21 protection as far as preventing a fire or preventing an

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1 explosion, but it would not contain a fire or explosion as
2 the sand cover would. We would then have a polysulfide
3 coating applied to the top so that it would not break
4 down.

5 This would provide the same good protection that
6 the permeable infiltration unit would. The foam would
7 basically cover the field followed by the lining to
8 prevent sun from degrading the foam.

9 One of the benefits or positive features of the
10 foam is that it's very light weight. It won't create a
11 high load on the field as far as weight. Plus, this is
12 something that could be sprayed on. We won't have to
13 have heavy equipment running over the top of the field,
14 and we would remotely apply that using robotics. However,
15 we would have to remove the vegetation from the site
16 similar to what we would do with the permeable
17 infiltration unit. The short-term risk here would be less
18 because you would not have so much direct work on the
19 field surface itself.

20 The last alternative that we looked at is a
21 hazardous waste landfill cap which would be constructed to

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1 be impermeable, again, to prevent water from infiltrating
2 into the site. This one, again, as the other ones, would
3 help prevent fires and help prevent explosions. This
4 would give us better blast protection than the foam cap
5 but not quite as good as the sand does because the
6 complex layering system would be a little easier to breach
7 than the thick layers of sand.

8 To give you an idea of what a cross-section might
9 look like through the hazardous waste landfill cap, you
10 would have several feet of crushed sand and gravel at the
11 bottom, followed by geograde for stabilization, and then
12 some more sand. And this would basically be your
13 impermeable layer. You would also have gas venting strips
14 and a drainage system to collect any water that would get
15 through this upper layer which would be soil. And that
16 would be followed by vegetation along the top.

17 The five alternatives were then evaluated against
18 nine criteria which are already established in the EPA's
19 regulations on conducting feasibility studies. The first
20 one is the most important, which is the overall protection
21 to human health and the environment. The second one we

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1 looked at is whether or not the alternative complies with

2 environmental laws and regulations, both state and
3 federal. We also thirdly looked at long-term
4 effectiveness and whether or not it would be a permanent
5 solution to our problem.

6 Another important criteria was whether or not the
7 alternative would reduce the toxicity and mobility and
8 volume of waste through treatment. Short-term
9 effectiveness was probably one of our most critical
10 criteria we looked at because we don't want to make the
11 risks any greater than they already are. And then,
12 finally, we looked at whether or not we could implement
13 the alternative, whether or not it was feasible.
14 We also looked at cost. We looked at whether or
15 not the state accepted the alternative. And, finally,
16 we're at this stage which is community acceptance. And
17 that will be evaluated at the end of the public comment
18 period.

19 We've got a quick summary here which shows the
20 alternatives -- which helps to show the alternative and
21 how we evaluated it against some of the criteria. Of

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1 course the not action and limited action are not acceptable
2 because they don't meet the first criteria which is the
3 protection of human health. So they didn't need to be
4 evaluated any further.

5 The permeable infiltration unit and hazardous
6 waste landfill cap would both meet the criteria because it
7 would give you that blast protection. The impermeable
8 foam cap partially met the requirement because it would
9 not give you as much blast protection. It would still
10 give you good protection as far as preventing a fire or an
11 explosion, but it would not give you the blast protection.

12 And one of the things that I should have
13 mentioned earlier -- I forgot -- is that any of these
14 options would not only address the imminent explosion
15 hazards, but it would also address the hazards associated
16 with the low levels of contamination that would be in
17 soil, that would be induced in the animals that might be
18 exposed here. I'm not discussing that in great detail
19 because the real high risks would be if there was a fire
20 or an explosion.

21 As far as federal and state laws, all the

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1 alternatives meet those requirements. With regard to
2 short-term risks and short-term effectiveness, all of them
3 have drawbacks. The foam cap would have the least amount
4 of short-term risk because it would be sprayed on by
5 remote techniques without heavy equipment directly on the
6 field.

7 Next, the permeable infiltration unit which would

8 have some short-term risks but not quite as much as the
9 hazardous waste landfill cap which would have more
10 short-term risk than the other two primarily because it's
11 a more complex layering system, and it would be a little
12 more difficult to install.
13 The permeable infiltration unit, because we would
14 be applying sand, there would be a lot of techniques that
15 would be evaluated in the concept design that we would be
16 able to evaluate the risks on how best to apply that sand
17 so we could control the short-term risks. For example, we
18 might want to use water to slurry the sand on the field so
19 we wouldn't have to have heavy equipment out on the field.
20 We could use low ground pressure vehicles which would have
21 less direct pressure on the field by distributing the

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1 weight more evenly. In addition, we would also consider
2 putting the sand on in layers where you push the sand out
3 before you actually drive out onto the field to apply it.
4 With regard to long-term effectiveness, the
5 permeable infiltration unit would give you the best blast
6 protection but similar protection as far as prevention.
7 The foam cap would give you the least amount because it
8 would not give you blast protection. And the hazardous
9 waste landfill cap would be somewhere in the middle as far
10 as blast protection, not quite as much as the permeable

11 infiltration unit, but better than the foam cap.

12 With regard to reducing toxicity and volume of
13 the waste, we felt that the foam cap and the hazardous
14 waste landfill cap only partially meet these requirements
15 because they would reduce the mobility of the waste, but
16 it would not help reduce the toxicity or the volume as
17 would the permeable infiltration unit.

18 As far as implementation, the permeable
19 infiltration unit would be the simplest and easiest to
20 install. Next would be the hazardous waste landfill cap
21 which is a little more complex because of the layering

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1 system. And the foam cap would be very implementable but
2 would only partially meet the criteria because you would
3 have an extra six months involved in developing the
4 technology.

5 Cost effectiveness, this just shows the capital
6 costs. There would also be operation and maintenance
7 costs, and those would be in the fact sheets for the
8 feasibility study.

9 Based on our evaluation, we feel that the
10 permeable infiltration unit is our preferred alternative
11 because it gives us the best balance of features with
12 regard to the overall protection of human health and the
13 environment. It would reduce the risk of fires as we've

14 discussed, and it would reduce the risk of detonation as
15 we've discussed. And it would reduce the risks associated
16 with a fire or detonation if one would occur. Plus it
17 would reduce the risk of evaporation.

18 Also, an added feature to this option would be
19 the fact that you've got an air monitoring system. So if
20 there was an air release, we could try to contain that
21 vapor release. Plus it would allow us to treat the waste

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1 in place by encouraging the natural degradation and
2 breakdown of the waste in place.

3 Our original comment period was scheduled to end
4 September 5th. We've received a request to extend that
5 comment period, and it will be extended to at least
6 September 6th at this point. We'll review the comments as
7 they come in. We plan to try to make our decision early
8 this fall and publish a record of the decision. The
9 immediate remedial design would then be conducted this
10 fall, this winter, and into the summer. And we would hope
11 to get a remedial action -- start accomplishing that in
12 the fall of '95.

13 Some of the activities which would have to be
14 conducted as part of the design would include some field
15 activities. Of course we'd have to have a health and
16 safety plan prepared in order to go out there which would

17 insure the safety of the on-site workers as well as the
18 community. The types of data to be collected would
19 include topographic surveys, site inspection, soil
20 sampling, as well as physical parameters.

21 Some of the components of the concept design that

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1 I want to touch on so people are aware of what they should
2 expect when we go to design would be a detailed evaluation
3 of the specific risks that would be involved with each
4 stage of the construction process. We have to look at the
5 risks and say "What is the safest way to do what we need
6 to do?"

7 I think we would also then select our cap
8 materials and the actual thickness of the cover system
9 based on looking at the hazards and the risk at the site.

10 We would also then select the method for how are we going
11 to remove the vegetation and things like that. Those
12 would all be part of the concept design. We would also do
13 a preliminary work plan to look at how we treat the waste
14 in place and also to look at how the landfill is shifting
15 over time.

16 Then, finally, the final design would cover any
17 responses that we would get to the concept design as well
18 as the specifications, the cost estimates, the
19 construction schedule, the engineering report and final

20 health and safety plan for implementing that.

21 In addition to the information that we've gone

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1 through today, as Barabara mentioned, there are some
2 documents that are out there in the public libraries, and
3 there is a lot out there. We would encourage you, if
4 you've got questions, to go through those documents, call
5 our information line. We've got information displayed in
6 the back. This is just some more of the information that
7 is in the public record. We've got a fact sheet, and
8 we've got the proposed plan which is a nice concise
9 summary of what we're proposing, and a summary of the
10 feasibility study and the rationale that we went through
11 to come up with this preferred alternative.
12 Again, those are at the back. I would encourage
13 anyone who's interested to please take one and please give
14 us your input. Public input is very critical to our
15 decision-making process. And that basically concludes my
16 formal presentation. I'll now turn it over to Barbara. I
17 think we want to allow the state and EPA to make a
18 comment.

19 STEVE HIRSH: The EPA has been working with the
20 Army with Edgewood since about 1986. In 1987 we saw the
21 first feasibility study for the source at Old O-Field, and

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1 basically it looked at all the options that Cindy had up
2 here, and the decision at that time was that none of these
3 were developed enough to do anything about O-Field at that
4 time. In 1991, as Cindy said, our ground water ROD was
5 written. At that time it seemed like that was the most
6 critical threat to health and the environment. So a ROD
7 was written and a decision was made to put in that
8 treatment plant. And I want to tell you that the
9 construction of that is ongoing and completion of that is
10 rather close, sometime early in the fall.

11 Again, in '87 they first looked at this and the
12 Army looked at it again, and we did the hazard assessment.
13 We reviewed all that data, and the EPA believes that the
14 most significant threat for O-Field right now is the
15 explosion threat or a vapor release. We evaluated the
16 excavation option, and something that Cindy didn't mention
17 is that if we could excavate all this waste out of there,
18 we would still have an explosion problem. Right now there
19 is no way to do that. There is no system. There is no
20 off-site disposal facility for that waste.

21 So at this time the EPA agrees with the Army that

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1 this is the right action to take. We concur with it, and

2 we look forward to evaluating the comments that you'd like
3 to submit.

4 JOHN FAIRBANKS: I'm John Fairbanks. I'm with
5 the State of Maryland. As you can see from Cindy's
6 presentation, O-Field is a very complex and difficult site
7 to work on. The state has been working with the Army and
8 the EPA since 1990. We took a little bite at the ground
9 water. The state views this a little bite at the
10 source. We've concurred with what the Army wants to do.
11 But like the EPA, we'll certainly consider any of the
12 comments that you have.

13 BARBARA FILBERT: Now we'll take any comments or
14 questions you might have. Please raise your hand if you'd
15 like an index card to write the question on and get back
16 to us. Or, to make it easier for the court reporter, we
17 do ask that you need to stand up when you state the
18 question and state your name and where you're from before
19 you ask your question. I'd also ask that just one person
20 speaks at a time so the reporter can take everything down.
21 Does anyone have any questions?

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1 CHARLES GRACE: Charles Grace. G-r-a-c-e. I
2 live over in the Joppa area on Joppa Road and Fountain
3 Road. You know, it seems to me in driving here I don't
4 get over into the east side of Pulaski Highway quite as

5 much as the west; however, I see new developments. I see
6 this school. We're setting off like a Love Canal. And
7 it's incredible to me that all the years up through what
8 we are today since 1954, that that existed and that any
9 time we could have had an explosion, we could have had a
10 fire. And all of this is reinforced by what we received
11 from Harford County emergency evacuation plan.

12 And we're talking about now you're looking at
13 options. Options that may or may not be something that's
14 prudent, and we're looking at the state. They are
15 agreeing to something that they don't know will work. And
16 I guess I'll close on my horn here, but I don't really
17 trust the Army. We had several years ago, you might
18 recall, a chemical area building that was just horrendous
19 in as far as any protection to workers, environment and/or
20 containment.

21 The Army let two of our Harford Countians hang in

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1 the wind, and you might all recall this, right. From
2 that, when I hear this presentation, when I see now that
3 they are going to come and make a decision, how can we
4 possibly at this point -- we, speaking for myself, not say
5 an expert, you know, in design, but how can we possibly
6 confute or refute anything that you have there.

7 And my ultimate question, those three options,

8 have they been tested? Are they new technology? So I
9 think what I'm saying is that we in Harford County, we
10 honestly, although we love this county, we honestly have
11 been sitting on a powder keg here, and the Army has
12 allowed it.
13 They have not done one earthly thing, obviously,
14 from their testimony here. And if we may have
15 explosions -- unplanned explosions -- vapors or
16 phosphorous or whatever, then I suggest we all look at
17 that emergency evacuation plan. I think that is should be
18 more than what we have, and we should have a critical
19 analysis from someone that is not connected with the Army,
20 not connected with the state and not connected with the
21 EPA.

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1 CINDY POWELS: Thank you for your comments. I
2 appreciate that input.
3 BRIAN FEENEY: I have a question. Brian Feeney.
4 F-e-e-n-e-y. And my involvement in this is as the
5 technical adviser to the Aberdeen Proving Ground Citizens
6 Coalition. I hope to allay some of the gentleman's
7 concerns that we are independent of the Army and EPA, and
8 we represent the citizen's concerns. And I will have
9 written comments later.
10 I just have one simple question now, and that is,

11 the operation and maintenance portion of units one and two
12 may go on for a very, very long time. Have any
13 contingencies been developed or considered for the
14 possibility of global warming causing sea-level rises
15 which might increase the trench area of Old O-Field and
16 might also inundate the treatment system at operable unit
17 one?

18 CINDY POWELS: I don't know how to say it except
19 that we have not considered that.

20 BRIAN FEENEY: And would the Army consider that
21 worth looking into and responding to?

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1 CINDY POWELS: At this point in time, it's hard
2 to say whether or not it is. I'd have to talk to our
3 consultants as well and evaluate, you know, what the risks
4 would be if we did have such climate changes, how it would
5 affect the system. I don't know if Nora can add anything
6 more. It's just something brand new.

7 BRIAN FEENEY: I would like to emphasize that
8 while this may sound out of left field, it's something
9 that the Army Corps of Engineers is already analyzing as
10 relevant to maintaining the superstructure of the United
11 States, the roadways and rails and so forth.

12 CINDY POWELS: That's a brand new idea that we
13 have not considered. I would imagine that we have not

14 considered that for the other study areas that we're
15 looking at. But I'd certainly like to talk about it some
16 more because I'd like to learn more about it and see how
17 it would apply to some of our study areas.

18 JOHN PAUL: Cindy, it might be useful for you to
19 tell people how high above sea level the actual O-Field
20 site is.

21 CINDY POWELS: O-Field is a local high there.

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1 It's about ten to fifteen feet above sea level.

2 BRAIN FEENEY: What's the elevation of the waste
3 water treatment system?

4 CINDY POWELS: Similar. I'll say about fifteen
5 feet. I couldn't say for sure, but both that and the
6 ground water treatment system are local highs in the
7 area.

8 BRAN FEENEY: A related question is: It's
9 fairly well known as a concern related to sea-level rise,
10 the inundation of hazardous waste dumps up and down the
11 East Coast. And this, of course, would be one of those.
12 And what happens when you have inundation, you have a
13 brand new site of hydrological effects that may affect
14 that site.

15 CINDY POWELS: It would totally change the ground
16 water treatment system because right now we are influenced

17 by the surface water because it's shallow.

18 BRIAN FEENEY: And it would have a lot of very

19 complicated effects.

20 KEN STACHIW: Let me address that. We view this

21 as one of the remedies for a planning stage scenario that

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1 projects options that would be either to dig it out and
2 move it, or some sort of institution for utilization. We
3 view this particular step as an interim phase in that
4 direction. Once we're able to put a cap on it, it allows
5 us to be able to maneuver on top of it. The possibility
6 to institute further work or for that matter even in the
7 future having a dig out of that, is much more feasible
8 under any of these scenarios than it is in the current
9 position. So we see that as an interim step in that
10 direction if that's what we end up doing.

11 BARBARA FILBERT: Are there any other questions?

12 If there are no more questions, I would like to remind
13 you, as Cindy said, the public comment period which began
14 on June 22nd ends on September 6th. They can be
15 be postmarked no later than September 6th. They can be
16 sent to Ms. Cindy Powels, Directorate of Safety, Health
17 and Environment, U.S. Army, Aberdeen Proving Ground
18 Support Activity. The complete address is in the fact
19 sheet.

20 BRIAN FEENEY: I was going to ask you, there was
21 and overhead with a series of task completion dates on

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1 them, and it would be helpful is we could see that again.

2 CINDY POWELS: I think this is what you wanted.

3 If there are no further questions or comments, then this
4 will conclude our meeting. We'll be available afterward
5 at the information display for anyone who has further
6 questions.

7 BARBARA FILBERT: And there is a short evaluation
8 form in the back of the room, or at the entrance, rather.
9 And we would appreciate if you could just take a minute to
10 fill it out before you leave. Again, thank you for your
11 interest and time in the Proving Ground's installation and
12 restoration program.

13 (Proceeding was concluded at 8:30 p.m.)

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RESPONSIVENESS SUMMARY

II. RESPONSES TO COMMENTS RECEIVED AT THE PUBL MEETING

Response to Mr. Grace:

The Army will continue to seek and incorporate the participation o
decisions related
to the Installation Restoration Program at APG. The Army desires to gain t
the public that
their best interests have been considered. Also, the Army wishes to empha
overall protection
of human health and the environment is the principal goal of all Army enviro

The remedy proposed for the Old O-Field source area, construction
Infiltration
Unit, is a new technology that has been developed specifically for this uni
our best
understanding of the physical characteristics of the site and the risks pos
remedy will
greatly reduce the possibility that dangerous chemicals will be released fr
future. The
remedy will accomplish this by stabilizing the site, minimizing the possibi
explosion,
providing blast protection, and attenuating any vapors that could be relea
This remedy
also allows the Army to continue to test more permanent remedial technologi
the stability
of the site and the effect of enhanced leaching of the contaminants from so
although not
tested at other sites, offers many advantages over the other technologies c
offers
better protection of human health and the environment with smaller short-te

Response to Mr. Feeney:

Global warming may certainly have far-reaching effects on environment
in the
future. As the implementation of the remedies for OU1 and OU2 continues, t
consider the
effects of a potential rise in the sea level on both the Old O-Field source
treatment

system.

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED THE PUBLIC COMMENT PERIOD

A. COMMENTS RECEIVED FROM THE ABERDEEN PROVING GROUND SUPERFUND CITIZEN'S COALITION

General Comment

Comment: Although APGSCC concurs with the U.S. Army and the U.S. Environmental Protection Agency (EPA) that the Permeable Infiltration Unit (PIU) appears to be protective of human health and the environment of the five proposed alternative members of APGSCC continue to have a number of questions and concerns proposed action. Old O-Field is a very complex site; not only a variety of toxic as well as explosive compounds present on the site, many uncertainties associated with the site. It is difficult to make predictions on many aspects, including the potential for explosions, the human and the impact of proposed actions on the stability of the site. we must proceed carefully and cautiously, being sure that tax dollars are spent wisely.

Response: The Army agrees that the action must proceed cautiously and that the expenditure of public funds is paramount. The Army believes that the risks that will result from construction of the PIU on Old O-Field greatly outweigh the risks associated with the construction process. During construction, risks will be minimized by selection of the safest construction and monitoring methods that have been built, it will stabilize the site and minimize the likelihood of future contamination from Old O-Field. The conceptual design phase for the PIU will evaluate various methods to control and minimize the risks during construction.

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD

Comment 1.

Comment: A primary concern of APGSCC is whether the Army has adequately considered the impact of the proposed action at OU2 (i.e. placement of the PIU) on the groundwater treatments system that is currently being constructed at Old O-Field. Will the PIU consider the extent to which placement of the PIU will alter the direction of flow of the contaminated groundwater and 2) the types and concentrations of chemicals present in the groundwater. Enlargement of the contaminated plume under Old O-Field will most likely occur after placement of the PIU due to the pressure from the weight of the sand and due to the additional water being pumped onto the field to maintain the desired level of moisture. Will the PIU treatment system be able to capture and adequately treat all the contaminants from Old O-Field after installation of the PIU? Have estimates been made of the amount of water that will need to be pumped onto the capped area? The PIU proposed for OU2 is, in large part, dependent upon the effectiveness of the PIU treatment system. It is not clear to APGSCC that APG has considered various scenarios for changes that might be needed in the OU1 treatment system if the PIU is placed at Old O-Field. Related to this issue is the fact that the Army may also use the PIU facility to treat contaminated groundwater from other sources at Old O-Field, an unnamed site west of Old O-Field and the J-Field. To ensure that citizens must be assured that the OU1 plant will not be loaded beyond capacity, the increase in treated gallons/day will not occur at a faster rate than the PIU is enlarged. APGSCC is also concerned about what affects potential explosion hazards.

Old O-
explain in

integrity of the OU1 water treatment system and the monitoring
Field. Has the Army considered possible scenarios in this area
detail.

Response:
matter of
treatment
been
assessment
the
and
the
computer
water
locations
to

The potential impact of the proposed action on the OU1 treatment
prime importance to the Army. As noted in the comment, the OU1
system has been oversized purposely, and the treatment facility
oversized to allow further increase in plant capacity if needed
of PIU operations (including addition of water) indicates that the
treatment system will not be exceeded. However, the OU1 groundwater
extraction systems will be reevaluated during the design phase
need for additional wells. This evaluation will be performed
simulations of the PIU are being conducted to model the effect
to Old O-Field on groundwater flow. The model results will be
and depths of new extraction wells, if any are required. Data
be collected from the existing monitoring and extraction wells

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD

when
capacity

changes to groundwater flow direction and changes in contaminant
water is applied. These data will be used to confirm that the
is not exceeded.

the range
flow
effect
which

The preliminary model scenarios have incorporated application
of 20-40 gallons per minute, without yielding significant impact
direction or the water table. Estimates of probable water application
on the existing and expanded extraction system will depend on
will be considered during the design phase.

groundwater
 high
 the
 resulting from
 limits, the
 potential

 operation

 place at
 the
 materials
 sand,
 the
 explosion
 to

With the addition of the air stripping and carbon adsorption treatment system has evolved into a very flexible system that concentrations of organic and inorganic contaminants. At pre system is twice what is needed for the OU1 extraction system. expects that the OU1 system will be capable of handling the a the addition of the PIU. To ensure that the OU1 system will design phase for OU2 will include an evaluation of all credib effects on the OU1 treatment system. Any required upgrades o extraction and treatment system will be considered in the OU2 implementation.

The Army has considered the possible effects of explosions on of the groundwater treatment system. For the current conditi conceivable, although unlikely, that an explosion could damag systems and temporarily interfere with operation of the syste benefits of the PIU is that it will reduce the likelihood tha Old O-Field. The primary potential cause of an explosion at chance of fire will be minimized by greatly reducing the flow through construction of the PIU. Shock or pressure on ordnance are causes of an explosion at the site, and this will be eliminat which attenuates transmission of applied forces to the ordnan design of the PIU will attenuate fragment velocities and blas does occur, which reduces or eliminates the damage such an ev Therefore, the PIU will afford protection to the treatment sy explosive event. During construction of the PIU, contingency address any potential effects on the OU1 treatment system.

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC
 COMMENT
 PERIOD

Comment 2.

Comment: It is very important that a good monitoring program be established this interim action to assure that placement of the PIU does not cause contamination from Old O-Field in higher concentrations or via different pathway under investigation. Groundwater from monitoring wells around Old wells pumping water to the treatment plant must be tested on a regular suite of possible contaminants and for all forms of radioactivity to groundwater contamination are detected early. Additional monitoring piezometers might well be needed to adequately monitor groundwater contaminant migration. Sediments, benthic organisms and pore Creek and the Gunpowder River should also be monitored to measure contaminant inputs in areas near Old O-Field. These results will safeguard environmental contamination which could result from changes in direction of groundwater flow or from a greater release of contaminants from within the landfill.

Response: The Army believes that a comprehensive program to monitor groundwater, surface water, air, and PIU stability is a critical part of the proposed interim response to Comment 1, the ability of the existing groundwater capture system to capture all of the contaminated water emanating from Old O-Field. If needed, the extraction system will be upgraded to ensure capture of the contaminated plume, which will be verified by regular performance of the OU1 system. There is less need to continue monitoring of sediments and pore water from Watson Creek and the Gunpowder River because the pathway from Old O-Field to these media, after completion of groundwater and therefore contaminants will no longer continue to migrate. In addition, potential contamination within these media is being monitored the overall RI/FS for O-Field.

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD

Comment 3.

Comment: APGSCC is concerned about potential radiation contamination w
fenced area of
animal
this
at Old
were
conducted
Old O-Field. Historical documents indicate that radioactive
carcasses were once buried at Old O-Field. Has past sampling
monitoring for radioactivity? If so, what monitoring wells w
sampling take place? Was radioactivity ever detected in eith
O-Field? If so, what were the levels of radiation found and
they compared to? APGSCC would like to know whether the Army
a thorough search of its Atomic Energy Commision (AEC) or Nat
Commission (NRC) licenses to determine where radioisotopes we
disposed of on base.

Response: The historical information indicates that the animal carcasse
from Old O-
Field shortly after burial there to prevent other animals fro
Therefore,
investigation
of Old O-Field conducted in 1985-1986, groundwater samples we
monitoring wells OF6A, OF6B, OF6C, and OF17A (located downgra
O-Field)
and analyzed for gross alpha, gross beta, tritium, and cesium
were
not detected as significant levels.

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC
COMMENT
PERIOD

Comment 4.

Comment: The stability of the cap placed on Old O-Field is an important i
selection of the
to
best alternative as the interim remedial action for the Old O
reason for selecting the PIU cap over the foam and RCRA caps

settling, trench collapses, and explosions can be repaired mo
consideration has been given to the general stability of the
will
be much more prone to erosion and will probably require a sig
"routine"
repair. Has this been adequately calculated into maintenance
cap
be stable enough to function as intended?

Response: The PIU is expected to require smaller amounts of care and maint
other
caps under consideration because of its "self-healing" capabi
trench
collapse or other subsurface movement, the sand will tend to
depressions.
During construction of the PIU, it is likely that hydraulic c
where
the sand layer is alternately wetted and allowed to dry. Hyd
greatly
increase the stability of the PIU. Erosion control will be a
design.
One option under consideration is the use of a geotextile lay
prevent erosion by wind and water, and a layer of gravel on t
it
and allow drainage into the PIU. The estimated costs for mai
have
been included in the cost estimate presented in the Focused F

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD

Comment 5.

Comment: APGSCC is concerned that health risks associated with the Old
Area
(OU2) have not been properly estimated because of the inability
collect soil
samples from within the fenced-in area. The difference in co
between
outside the fence and the center of the 4.5 acre area could b
robotics
sampling methods be used to obtain samples from within Old O-
there a
danger that the robotics device might ignite a fire or initia
release chemical agents into the atmosphere? If robotics are
degree of danger faced by site workers walking on the surface

Response: As discussed in the Focused Feasibility Study Report, the risks to health and the environment by the contaminants in surface soil within Old O-Field are less than the risks posed by the potential for an explosive release. In addition, any action taken to mitigate the explosive risk posed by contaminants in soil. By constructing the PIU on Old O-Field, animals would not be directly exposed to the contaminants. Leachate from soil into the groundwater would not pose risks because treatment and treatment system would remove the contaminated water from the field to levels safe for discharge to the Gunpowder River. There is no need to sample the field (with the corresponding risks associated with direct sampling activity) is eliminated by construction of the PIU.

The risks associated with direct sampling of soil within the field are not justified, given that the data collected by such sampling are not serious risks (posed by the contaminants in soil), which will be mitigated concurrently with the more serious risk of an explosion of fire.

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD

Comment 6.

Comment: APGSCC would like to have the Army make new data that is derived from the ongoing RI/FS process for Old O-Field available to the public in a timely manner. Changes in the logic of this alternative selection or changes in the selected alternative that are suggested by new data must be made known to the public. For example, APGSCC would like to have the Army include the new data in the public process.

about the contributory role of the other two contaminated O-Field a
and the unnamed area, and whether the groundwater treatment syste
contaminants from these areas.

Response: The Army will continue to make every effort to keep the communit
APGSCC informed of new findings at the O-Field area. For example, t
Phase I of the ongoing RI/FS effort has been sent to Army, EPA, and
reviewers and will be released to the public as soon as review comments
by DSHE and addressed. The Focused Feasibility Study report for
sent to APGSCC reviewers immediately after comments by the Army, EPA,
incorporated.

The "pit site" is under investigation, initially by performing g
sampling of nearby monitoring wells. From available data, it
groundwater emanating from the "pit site" is not contaminate
and is flowing toward the Gunpowder River. The groundwater from
not be captured by the OU1 extraction system as currently designed.
The nature and extent of contamination at New O-Field has bee
Phase I RI effort. Groundwater from New O-Field flows toward the e
into Watson Creek. The current OU1 groundwater extraction system
contaminated groundwater emanating from New O-Field.

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD

Comment 7.

Comment: In the APG fact sheet on Old O-Field, the Army mentions the huma
that could potentially be exposed to contamination present at the Edgewo
There is no mention of the 10,000+ population in the Joppatowne are
APGSCC has continually brought this oversight to the attentio

Joppatowne area has a large population that is, in some instances, contaminated areas at APG than either Edgewood or Magnolia. I wonder whether this community is considered when the Army con-

Such

an oversight casts doubt on the thoroughness and thus the credibility of the investigations. Also, without mention of the community in the

sheet,

many citizens in this area may be misled into believing that

potentially

exposed population.

Response: In the Record of Decision for OU2, Joppatowne, Edgewood, Magnolia, and Graces

Quarters are denoted as the off-post area closest to Old O-Field. Off-post communities are considered in the risk assessments performed

In the Focused Feasibility Study report for Old O-Field (APG), 1994, modeling was performed to assess the risks posed by an explosion at Old O-Field. It was concluded that the chance that off-post communities

by

an event at Old O-Field is very small. It is more likely that

such as

H-Field, N-Field, and J-Field would be impacted due to proximity.

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD

Comment 8.

Comment: This interim action, as with so many others, is a "cap it and wait" approach. Our

hazardous waste technologies are not sufficiently developed to deal with the wastes present at this site. This is a very important issue that must be addressed immediately. We must place every effort on developing new technologies to deal with hazardous wastes if we are to do more than just "contain" our

time it

appears that the Army is willing to wait until the private sector develops

techniques,

but there is little incentive for private industries to spend

systems that

are suitable for Army specific chemicals. It is time for the Army to accept its responsibility and devote resources to this need. In the past

was

more than willing to spend money developing, designing and manufacturing

various

munitions needed to defend our country. They must now commit developing final solutions to our hazardous waste problems.

APGSCC would like total clean-up and remediation of APG's haz
interim, less than ideal solutions.

not

Response: The Army prefers remedies that effectively mitigate the ris
and will

choose such final remedies where possible. The Army has esta
development programs to develop technologies potentially appl
ordnance disposal sites, such as robotic excavation, in situ
incineration of CWM, and others. However, the currently avai

permanent-treatment

technologies pose short-term risks that the Army believes are
application at the Old O-Field site. O-Field poses unique ha

workers

because of the presence of potentially live ordnance and CWM.

construction

of the PIU would not elimiate the risks posed by an explosive

the

likelihood that such an event would occur in the future, as w

effects.

Many contaminant release and exposure pathways (vaporization

explosive

releases, direct exposures to the wastes, and exposure to con

are

removed or minimized by construction of the PIU and the OU1 i

this

site, selection of the PIU represents the use of risk managem
whereby the short-term risks have been weighed against the po
reduction that would result from stabilizing Old O-Field.

In addition, unlike other capping actions, this interim actio
elements. The

design of the PIU specifically allows and promotes testing of

and

degradation of the buried materials and geotechnical evaluati

assess

future excavation options.

RESPONSIVENESS SUMMARY

III. RESPONSES TO WRITTEN COMMENTS RECEIVED DURING THE PUBLIC COMMENT PERIOD

B. COMMENTS RECEIVED FROM MR. GAIBROIS

Comment 9.

Comment: Question 5 Comments - Alt C 'install a permeable infiltration that this 'unit' is not specified as a semi permeable barrier which would only in one direction, that the item as described could allow gross trans through the barrier. the identification of a infiltration "m through the system. That is not containment of a hazardous w use of 'unit' implies a mechanical/chemical device to use top pro be 'treatment' of a hazardous waste IAW RCRA for which a permit

Response: The PIU has been designed to allow the flow of water down throug This will allow rainwater and other solutions to percolate through the materials. This process will allow the natural degradation o continue. For on-site treatment under a CERCLA response action, a permi although all substantive requirements of such a permit, if issued, wou selected by the Army.

Comment 10.

Comment: Comments and Suggestions - I would recommend a combination of al Alt A- no action, and B-limited action are totally not appropriate. A and B, unlimited or full action has already been agreed to by APG no matter which alternative is used.

Response: The Army believes that selection of Alternative C (construction significant advantages over those offered by Alternatives D (foam cap) an cap). The PIU would stabilize the surface of Old O-Field, minimize the and explosive release, and allow the natural degradation of the b continue. The PIU also offers advantages in ease of construction and ma reduces the long-term risks even further. Therefore, the Army, with and the State of Maryland, will implement Alternative C.

RESPONSIVENESS SUMMARY

IV. RESPONSES TO SURVEY FORM SENT TO CITIZENS ON THE APG MAILING LIST

Survey forms were sent to over 300 citizens on the APG Installation Restoration (IRP) mailing list of interested community members. A total of 45 responses were received during the Public Comment Period. Of the 45 responders, 33 people supported the selected Alternative C. Several community members indicated no preference among the remedial alternatives, and several people preferred Alternative E.

RESPONSIVENESS SUMMARY

V. RESPONSES TO SURVEY FORM SENT TO ALL TECHNICAL REVIEW COMMITTEE MEMBERS

A total of five responses were received from Technical Review Committee members during the Public Comment Period. All five responders fully support the proposed